



# APPENDIX IV: RECOMMENDATIONS PROCESS

FINAL REPORT OF THE BURNABY COMMUNITY ASSEMBLY

**SFU**

MORRIS J. WOSK  
CENTRE FOR DIALOGUE

**BURNABY COMMUNITY ASSEMBLY**

Join the conversation about Burnaby's future

## About this Appendix

This document is an appendix to Burnaby Community Assembly Final Report, providing further background and detail about Assembly's Recommendations, and the process used to produce them.

Any works referring to this material should cite:

*"Appendix IV", Burnaby Community Assembly Final Report. Simon Fraser University's Morris J. Wosk Centre for Dialogue, November 2024.*

See also:

*Burnaby Community Assembly Final Report. Simon Fraser University's Morris J. Wosk Centre for Dialogue, July 2024*

*Burnaby's Official Community Plan Explained: Learning Materials for the Burnaby Community Assembly. Simon Fraser University's Morris J. Wosk Centre for Dialogue, May 2024.*

To access reports or learn more about the Assembly, visit [burnabyassembly.ca](https://burnabyassembly.ca)

## About SFU's Morris J. Wosk Centre for Dialogue

Simon Fraser University's Morris J. Wosk Centre for Dialogue fosters shared understanding and positive action through dialogue and engagement. Through processes such as Your Voice, Your Home: Meeting the Housing Needs of Burnaby Residents, Mitigating Wildfire, the Burnaby Economic Recovery Task Force, and the Citizen Dialogues on Canada's Energy Future, we have engaged hundreds of thousands of participants to create solutions for many of society's most pressing issues.

<https://www.sfu.ca/dialogue.html> | [dialogue@sfu.ca](mailto:dialogue@sfu.ca) | [@sfudialogue](https://twitter.com/sfudialogue)

## The Ancestral and Unceded Homelands of the hən̓qəmin̓əm̓ and Sḵwx̱wú7mesh sníchim Speaking Peoples

The organizers of the Burnaby Community Assembly acknowledge that the area now known as the City of Burnaby is situated on the ancestral and unceded territories of the hən̓qəmin̓əm̓ and Sḵwx̱wú7mesh sníchim speaking peoples, including the xʷməθkʷəy̓əm (Musqueam), Sḵwx̱wú7mesh (Squamish), səliwətəl (Tseil-Waututh), and kʷikʷəḷəm (Kwikwetlem) Nations.

### Overview of the Burnaby Community Assembly

The Burnaby Community Assembly is a broadly representative group of 40 residents selected by civic lottery to create recommendations for the City of Burnaby's Official Community Plan under the guiding question: **How should Burnaby grow and change by 2050 to create a city where everyone can thrive?**

Assembly Members worked together over 7 full-day sessions between February 24 and June 15, 2024 to learn about their city, hear each other's perspectives and work through trade-offs. Issues tackled included density, livability, housing, climate change and transportation in the context of a growing city.

The Assembly process was designed and overseen by Simon Fraser University's Morris J. Wosk Centre for Dialogue in a collaborative but arm's-length partnership with the City of Burnaby. The City of Burnaby committed in advance to receive and respond to the Assembly's recommendations, ensuring the process is transparent and accountable. City Council remains responsible for final approval of the Official Community Plan.

## Purpose of this Appendix

This document is one of seven detailed appendices for the Burnaby Community Assembly's final report. SFU's Morris J. Wosk Centre for dialogue has made these extensive materials available in the interests of transparency and accountability.

These materials will support Burnaby residents, and all others who have interest in the development of the Burnaby 2050 Official Community Plan, in understanding the detailed process by which the Assembly Members developed their recommendations. These appendices will also support engagement and learning about community and planning issues in Burnaby, centred around the Assembly's guiding question: **How should Burnaby grow and change by 2050 to create a city where everyone can thrive?**

Furthermore, these materials will allow the Burnaby Community Assembly to serve as a detailed case study for analysis and consideration by researchers, public engagement practitioners, governments, and all those who are interested in deliberative democratic processes. A "deliberative wave" of community assemblies and similar processes have been internationally recognized by the Organization for Economic Co-operation and Development (OECD) for transforming how cities and other levels of government engage residents on complex issues, and the Centre for Dialogue is one of many organizations working towards strengthening the effectiveness of these processes.

In 2021, Burnaby became the first known local government in Canada to commission a Community Assembly for its Official Community Plan. In 2024, Gibsons, BC became the first known community to finish such an Assembly, working in partnership with the Centre for Dialogue's Renovate the Public Hearing Initiative. Alongside the work of other regional leaders in public participation, such as the City of New Westminster, we hope these processes will set a new benchmark for how local governments engage their communities on the decisions that matter most.

### **Note On Structure:**

These appendices contain a number of documents, reports and slide decks from throughout the Assembly process. Please refer to "document lists" that are included throughout these appendices to help navigate these numerous embedded documents.

## Contents

<b>Recommendations Process .....</b>	<b>6</b>
Document List: Progression Towards Recommendations.....	9

## Recommendations Process

Below is the step by step process for how the Assembly developed its final recommendations.

Please note that while this section focuses on the specific steps for how these recommendations evolved, this process was also informed by all of discussions and inputs to Assembly deliberations as outlined in Appendix III: Assembly Proceedings.

### Assembly Meetings #1-3

1. Through a variety of activities and discussions, Members develop a shared understanding of Burnaby, their priorities and their vision.

### Big Ideas Workshop

2. The broader Burnaby community shares 90+ “Big Ideas” for the future of Burnaby at the Big Ideas Workshop (List of Big Ideas in the Document List below).

### Assembly Meeting #4

3. Members discuss the “Big Ideas” from the workshop and consider which ones most resonate with them.
4. Each Member drafts 3 “Action Ideas” that the City of Burnaby should take to work towards the Assembly’s Vision. Actions Ideas should include:
  - a. The City of Burnaby as the Actor;
  - b. The action being taken by the City of Burnaby;
  - c. Who will be impacted by it, and;
  - d. Why it should be taken.
5. Members share and discuss their Action Ideas at their discussion tables.
6. Highly similar Action ideas are combined, and through a straw poll at each table, Members review all of the Action Ideas developed at their table, and decide which 6-8 actions they want to prioritize for further development and discussion (list of prioritized Action Ideas in the Document List below).

### Assembly Meeting #5

7. At discussion tables, Members further develop their Action Ideas, refining their purpose, specificity, and clarity, in preparation for these ideas to be shared with the Burnaby community through a survey.

## **Emerging Action Ideas Public Survey**

8. Action Ideas are grouped into categories by the facilitation team, edited for clarity, and shared with the Burnaby community for feedback through a survey. This survey asks respondents to rate their support for the different Action Ideas, and also allows for general feedback comments. This survey was available in 10 languages (Arabic, Cantonese, English, Farsi, Kiswahili, Korean, Mandarin, Somali, Spanish and Tagalog), and was promoted to different communities through Multi-Lingual Engagements (Emerging Action Ideas and Quantitative Survey Feedback in Document List below).

## **Assembly Meeting #6**

9. City of Burnaby staff present their feedback on the Action Ideas, including two questions for consideration for each category of Action Ideas.
10. A summary of feedback from the public survey is shared with Members by the facilitation team. Level of support from survey for each Action Idea posted to wall alongside each Action Idea for reference.
11. The facilitation team analyzes Action Ideas, and develops multiple-choice questions to allow Members to indicate their preferences between different options and approaches proposed by individual tables, and to reconcile different viewpoints raised in group discussions. Members respond to these multiple-choice questions through a "Dotmocracy" activity (Questions for Dotmocracy and Member Responses in Document List below).
12. Through a "Dotmocracy" activity, Members also indicate their preferences for how Burnaby should allocate its budget for amenities based on proposals developed at each of the discussion tables through the "Burnabopoly" game,
13. Members nominate a group of "Peer Liaisons" to support the drafting of recommendations in between Meeting #6 and Meeting #7.

## **Peer Liaison Recommendations Drafting**

14. The facilitation team uses the language developed by Assembly Members in their discussion tables and the choices Members confirmed through the "Dotmocracy" activity to merge all Action Ideas into a set of preliminary recommendations.
15. Peer Liaisons review the preliminary recommendations to validate if the facilitators accurately captured the areas of agreement within the Assembly and to offer suggestions to clarify or improve the wording (without changing the intended meaning).

16. The facilitation team integrates the comments and suggestions of the Peer Liaisons to develop the draft recommendations to be shared with Members for Meeting #7. Where Peer Liaisons indicated personal disagreement with an idea that had support from the wider group or proposed new ideas that hadn't been confirmed by the full Assembly, the facilitation team removed these and asked Peer Liaisons to instead propose these as amendments during Meeting #7.

### **Assembly Meeting #7**

17. The draft recommendations are shared with Members, including a list of final options and decisions required to finalize these (Draft Recommendations for Meeting #7 in Documents List below)
18. Outcomes of the "Burnabopoly" game are discussed with Members, and Members complete Worksheet 7.1, answering a series of multiple-choice questions to confirm their preferences for amenities. Responses from this worksheet shape an additional recommendation.
19. Members discuss perspectives and vote to resolve remaining decision-points for their draft recommendations. Draft recommendations are complete at this stage.
20. Members vote on draft recommendations through "Dotmocracy". All draft recommendations receive over 2/3 votes of support, and are conditionally ratified.
21. Members develop amendments to draft recommendations and new recommendations through group discussions, and vote to ratify these changes.
22. All recommendations collectively ratified by 2/3 majority vote.
23. Assembly Members are given the opportunity to submit a Minority Report if they felt that there was an important point that they wanted to make as an individual that was not captured by the broader Assembly's Final Recommendations (Minority Reports in Document List below)
24. In the final report, the level of support for each recommendation is updated based on "Dotmocracy" votes according to the following rules:
  - a. "The Assembly nearly unanimously recommends" indicates that more than 95% of Assembly Members supported a statement.
  - b. "The Assembly strongly recommends" indicates that more than 80% of Assembly Members supported a statement.
  - c. "The Assembly recommends" indicates that more than 66% of Assembly Members supported a statement.



## **Document List: Progression Towards Recommendations**

- List of Big Ideas from April 9 Workshop
- Prioritized Action Ideas
- Emerging Action Ideas and Quantitative Survey Feedback
- Questions for Dotmocracy and Member Responses
- Preliminary Recommendations
- Draft Recommendations for Meeting #7
- Minority Reports
- Final Recommendations

# FEEDBACK FROM APRIL 9 BIG IDEAS WORKSHOP



At the April 9 **Big Ideas Public Workshop**, we asked Burnaby residents: *“What’s your 1 Big Idea for the Burnaby Community Assembly to consider? (Big Ideas are actions Burnaby can take on growth, livability and housing).”*

Below are listed all the Big Ideas collected at this workshop, sorted into themes.

## 1. Neighbourhood Forms

- Mixed zoning - in neighbourhood convenience/grocery stores (not currently permitted bc of zoning) this would minimize the need for people to drive to a major grocery store, add a level of convenience for residents & increase sense of community.
- Neighbourhood pub/restaurants/cafe (again not permitted under current zoning).
- Encourage access to local, small-scale businesses + shops within neighbourhoods to create individual character + identities + to support local economies + access.
- Develop more amenities (e.g. childcare / daycare / community centres) in high-density areas in Burnaby (Brentwood, Lougheed, etc.).
- Build: Diverse community hubs based around amenities such as community centres and shopping that encourages people to walk, sit, meet, play in their neighbourhoods.
- Ensure people have access to safe, walkable amenities, so we can reduce reliance on cars. I.e. Access to affordable daycare / childcare within walking distance.
- Distribute different types of housing wisely across Burnaby with proper amenities (parks, community centre, school) and infrastructure.
- Develop a more balanced density plan. Create & implement intergenerational activities & spaces.
- Design spaces just to hang out and socialize, with an open space like a "plaza" for entertainment too. The city does not provide some fun after 9:00p.m. Social time saves time going to the psychologist.
- Preserve community-centred neighbourhoods.

## 2. Street Experiences

- Create pedestrian-only streets.
- Have a Pedestrian Only Zone in Metrotown between Wilson Ave and Royal Oak Ave. Develop some character streets. Coffee / restaurant, diversity specific, themed shopping. More art displays.
- Create elevated pedestrian walkways especially at the mall.
- Close off Halifax Street to cars - between Madison & Willingdon to make a pedestrian walkway parkway.
- Build more coverings (roofs, trees etc.) for supporting walkability in rain season.
- At all crossing signals, crosswalks, have modernized pedestrian push buttons with audible feedback. Install tactical walking surface indicators at crossings.
- Implement a new warning signal system to improve traffic flow and pedestrian safety. The system is expected to be school-kids friendly and disabled people accessible.
- Accessible sidewalks - I complained about this a few years back and at the (then) current rate of replacement/upgrade, it will take something like 25 years for our neighbourhoods to become accessible. This is shameful. We need to do better to keep aging people in their homes and enable people with mobility devices or limitations to remain or become active. This was also super annoying as a mom pushing a stroller down Nelson for example where it's a long street with many feeder streets and virtually no curb cuts.
- Increase the width of sidewalks for both pedestrians + cyclists & keep road traffic separate.
- Invest in a safe, robust active transportation network where pedestrians + cyclists are separated from traffic. Wide pathways, proper lighting, etc.
- Designated bike lanes (with barrier!!!) I bike with 2 kids in tow and we almost get hit at least a few times a week. People are bad drivers and biking in BC is not safe. More bike lanes and not just painted bikes on main roads in shared lanes. It's terrifying riding on Kingsway, 22nd, 29th or Boundary - there's no real path across town (E W).
- Build bike escalator in hilly area.
- Multi-modal transport other than car. Over the highways. Avoid traffic.

- Council to implement a meaningful Vision Zero Plan as per the 2021 Enacted Transport Plan to reduce road crashes.
- Reduce / remove all street parking over 5-10 years. Extra lane for active transit.
- More free parking by SkyTrain & city streets. Seniors like to take public transit but parking have limits in time.
- Invest in cheap parking or free parking near Skytrain stations, thus encouraging more people using rapid transit.
- Develop multi-story parking space in central station area.
- Allow ample parking with extra rental suites for residential zoned homes.

### 3. Community Amenities, Facilities and Services

- More daycare.
- Provide more hospitals, fire depts., police.
- Build / develop / improve community centres with park / playing field, children playground, integrate park / green space with new housing communities.
- More natural playscapes in playground/parks - upgrade dinky parks that don't entertain kids past age 4 for more elaborate and multi-age play structures (think Mundy park) and basketball courts etc. where feasible.
- Leverage existing community assets.
- Build a Burnaby National Exhibition, Wonderland / Disneyland.
- Support independent businesses. Keep public spaces. Support and invest in seniors. Services. Housing. Medical.
- Upgrade main roadways / public transit connecting busy hubs within Burnaby and elsewhere. Kingsway near Metrotown.
- Build a bridge from Burnaby <-> Richmond.
- Develop better transit planning for existing and new town zoning. More Handy Dart.
- Building a new SkyTrain line from SFU to Royal Oak station and south to Richmond / Delta.

- SkyTrain connector between Metrotown and Brentwood - Willingdon is a nightmare and only going to get worse but there's no convenient way to travel between the 2 "downtowns".
- I have an idea that can increase bus (at rush hour) service by about 17% and it would take 5 days to get up and running, but apparently I'm at the wrong place. So, turn on all the water fountains.

## 4. Housing Types

- Reduce construction of high rises.
- Build truly an affordable mix of housing types with some character! (not just concrete towers!)
- RECONSIDER re-development of old building / apartments.
- Burnaby should require developers to build local, comparable replacement housing for existing residents to move into before their rental home is demolished.
- Build the "missing middle" mid-rise developments.
- Allow Multiplex / Rowhouses throughout the City. Speed & volume at the same time. Affordability.
- Request design submissions of inter / national origin for much increased (but not high rise) density for healthier communities.
- Develop a more uniform and fair approach to residential house design, single family and multi-family.
- Plan more variety & types of housing / infrastructure to increasing housing affordability and better community freedom to choose not force.
- Implement provincial guidelines for density (4 to 6 units / single family residential lot) in a phased manner such that infrastructure can be developed in an efficient manner i.e. in specific focused areas rather than scattered throughout.
- Build affordable housing, small units, 4, 6 story mandatory.
- Develop city-owned high density, affordable and/or rent controlled housing.
- Increase the number of affordable housing focusing on low income areas like Edmonds; our needs might be different than other areas.

- Increase purpose-built rental, non-market + market housing near transit hubs.
- Ensure affordable housing is accessible to all.
- To build affordable houses for young generation.
- Support and make the rent of houses more reasonable and affordable.
- Reduce the time & cost of permits & development of housing in BBY. Too much red tape & time! It's not a new idea.
- Allow option for natural gas rough-in not just all electric systems. This is a monopoly for one utility provider. Can charge whatever they want.

## 5. Resilience to Climate Change Impacts and Growth

- Designate a mall as a "Resiliency Hub" with flex space to gather in extreme weather, spaces for dialogue, cooling centres, food bank drop-off.
- Re-design our malls to be refuges from heat dome, snowstorms etc. for everyday folks.
- Build infrastructure that will keep up with the growth of our city (like schools, sewer, hospitals).
- "Innovation" - Take action on the rise or growing population that cause housing issues.
- Climate-centred approaches.
- Adopt a '7 generation lens' for all plans & decisions: expand possibility through imagination - how will this impact people, children, nature 7 generations from now? What throughline connects us now + 7 generations as people before + after?
- Please consider creating a "Futures Commissioner" like they have in Wales. All big initiatives would have to be submitted to the Futures Commissioner for their feedback + recommendations on whether the initiative will be good for 50 years in the future / is it the best option for future generations? (it is like the 7 generations concept)

## 6. Green Spaces and Urban Agriculture

- Strengthen our parks, conservation and green spaces.
- Preserve existing green spaces + parks.
- Improve existing green spaces that are currently overrun with invasive species especially areas that are unlikely to be developed (e.g. large patches of blackberries along Southridge Dr).
- IMPROVE access to green spaces.
- Create more green spaces that are accessible for all users.
- Burnaby government can plan more space for constructing the park because the density of population is big and there are more and more babies born in Burnaby, so they need suitable place to play.
- Increase & improve quality & number of green spaces in this city: ✓ climate resilience. ✓ urban cooling. ✓ biodiversity. ✓ connectivity. ✓ ecosystem services.
- Implement programs / bylaws to plant more trees / greenery with NEW developments -> similar to law with public art in Vancouver.
- Incentivize & support the inclusion of green space on property, such as trees, plants, green walls, etc.
- Invest more money to ensure SkyTrain stations and malls have tree canopy & green space as central focus.
- Plant diversity for tree planting - yes we all love cherry blossoms but ornamental cherry trees don't grow very large and don't have the most robust canopy.
- Create community gardens in public spaces. Also have development projects implement community gardens for those that live there.
- Planting of edible trees/plants in public landscapes and encouragement of urban gardens both community and private (food security).

## 7. Community Engagement and Supports

- Make people of Burnaby more aware of ways they can be more engaged in the community: newsletters to homes, community notice boards, email subscribe, community events.

- Empower citizens to act as leaders to create community space to discuss, love and collide.
- Develop + plan micro meeting micro (OCP). i.e. Burnaby Heights, Lougheed Town Ctr, Brentwood Town Ctr, Metrotown Ctr, Edmonds Town Ctr.
- Data to understand which community wants what. Data to present results.
- Encourage people work in health care, architecture, semi-skilled area.
- Implement a Universal Basic Income Program. Even a small monthly amount has been shown to vastly improve quality of life and revitalize communities + local economies.
- Strengthen the support of immigration.
- More landlord support.
- Reciprocal partnerships.

DRAFT



## Prioritized Action Ideas

During Assembly Meeting #4, each Member drafted Action Ideas that the City of Burnaby should take to work towards the Assembly's Vision. Highly similar Action ideas were combined, and members worked together to decide which 6-8 actions they want to prioritize for further development and discussion.

Below, you will see these prioritized Action Ideas from each table, some of which contain groupings of similar ideas. Members were instructed to include each of the following elements in their Action Ideas:

1. The City of Burnaby as the Actor;
2. The action being taken by the City of Burnaby;
3. Who will be impacted by it, and;
4. Why it should be taken.

### Table 1 Action Ideas

#### Action Idea #1

- i. Should develop city-owned high-density, affordable and/or rent controlled housing / Moderate-low income residents / Existing residents that can't afford market rent
- ii. 1. Burnaby -> Federal Gov't to buy land / 2. Landowners / 3. Buy land, Affordable Housing types to support young people and retain the next generation.
- iii. Creating homes: 1. Homeless can register for a guaranteed home or place to live and a home is found for them / 2. Everyone is affected / 3. It's everybody's problem

#### Action Idea #2

- i. Better transportation: 1. Identify areas that need more buses, work with Translink more closely / 2. Everyone affected / 3. To help everyone
- ii. 1. Skytrain between North and South: Hastings to South Burnaby / 2. All commuters & residents / 3. Bridge divide between north and south

### **Action Idea #3**

- i. City of Burnaby has to develop more bike roads and walkable roads for people who want to avoid using cars. This action will enhance health, well-being and it also will decrease pollution.
- ii. City of Burnaby should encourage e-bike usage and build separated cycling space/lane to encourage citizens who could bike/cycle, so that we can improve environment, promote active lifestyle, reduce traffic and be safe.

### **Action Idea #4**

- i. BBY to buy city lots Hastings Street / Street experience / cheap parking near skytrain / Landowners / Buy lots (BBY)

### **Action Idea #5**

- i. City of Burnaby should zone and allow to build different densities across the city, with small businesses, for allowing all citizens to meet their housing needs at different stage of life with affordability and facilities & infrastructures in mind and creating convenience & jobs (rowhouses, townhouses, city-owned highrises leasing properties)
- ii. More mixed density housing, allow multiplex and row housing throughout the city / Young families, moderate income / Encourage retention of residents

### **Action Idea #6**

- i. Create pedestrian only or "no car" areas, including covered areas to stay out of the rain: 1. Choose one area in each town centre for a no car area / 2. Consumers in each town centre affected / 3. Society should not be cars only

### **Action Idea #7**

- i. Neighborhood forms pubs, restaurants, cafes and small businesses such as grocery stores / 1. Reduce red tape with easier permits and make it cost effective / 2. City of Burnaby / 3. Make it easier and more profitable for [illegible]

## **Table 2 Action Ideas**

### **Action Idea #1**

- i. Implement active transportation infrastructure that is wide scoped to facilitate all users. More staff to sign off on infrastructure implementation (including cycling, bus, skytrain)

### **Action Idea #2**

- i. The City of Burnaby should protect as much green space as possible and implement community gardens in public and private spaces (schools, parks, strata, etc.). Also include Indigenous assistance to teach on medicinal plants. Excess food can go to food hubs.

### **Action Idea #3**

- i. The City should hold the event weekly or monthly to attract people from other cities, encouraging them to spend money at the local business and contribute to the development of city amenities.

### **Action Idea #4**

- i. Implement a vision zero plan with a budget and specified actions and interim goals to reduce casualties from road crashes across all ages and abilities 1 pressure could be pedestrian headstarts.

### **Action Idea #5**

- i. The City of Burnaby should hire more staff to reduce red tape/delays to speed up both large and small development for housing. The extra staff would both deal with paperwork and inspections to ensure work is done correctly and to code.

### **Action Idea #6**

- i. Reduce the time of developing permits for rent-controlled housing, non-profit housing, rental only buildings and market housing around transit hubs. Make affordable/rent-controlled developing permits a priority.

### **Action Idea #7**

- i. The City should provide more licensed daycare spaces to support children's development and create opportunities for mothers to work.

### **Action Idea #8**

- i. Mixed zoning with neighbourhood convenience stores so the residents of those places can easily have access to food in a walking distance and encourage neighbourhood character. The City of Burnaby should allow a change in zoning by-laws.

## **Table #3 Action Ideas**

### **Action Idea #1**

- i. The City of Burnaby should adopt a 7 generation lens for planning and decisions. This lens will enable us to consider costs and benefits of decisions not just today, benefits and costs we may not see.
- ii. The City of Burnaby should include an intergenerational equity lens when determining allocation of resources. For younger people hard work is not paying off the way it did previously. Capture data of existing inequity -> apply intergenerational lens -> apply to decision.

### **Action Idea #2**

- i. BBY should recruit more first responders. Provide adequate public safety resources to meet the needs of a growing population. This improves livability, quality of life for all members of the community.

### **Action Idea #3**

- i. The City of Burnaby should build more middle housing to open more opportunities for affordable housing, opening the market to those who are currently excluded due to today's cost of housing: would also increase the diversity in the community (demographics of ppl)
- ii. BBY should build more affordable housing for younger generation and seniors so they can live and work in the same city and seniors can stay in the community where they have lived their lives. "

### **Action Idea #4**

- i. The City of Burnaby should (cooperate with the transportation company) to build and improve transportation in the area to help users travel around more easily: when the waiting time becomes more convenient and easy to travel around with transportation, people will feel more likely to use public transport than driving -> help with environment and pollution.
- ii. Transit-oriented development (bike lane, public transit) / impact for everybody / to reduce traffic congestion"

### **Action Idea #5**

- i. Green spaces: essential for everybody, good for mental well-being and physical activity

### **Action Idea #6**

- i. The City of Burnaby should make zoning for trees -> plan to include trees and greenspaces in a city and plant trees with a larger canopy while not requiring much water to survive for residents living in areas that attract a lot of heat (high rises with concrete) in order to lower the necessity of a/c and lowering overall temperature of the area especially due to climate change and city constantly getting warmer.
- ii. The City of Burnaby should plant more trees in different area to help the environment."

### **Action Idea #7**

- i. The City of Burnaby should allow mixed zoning for areas that are further from city hubs (e.g. Metrotown) in order to make basic amenities more accessible to those living in these communities: reduces the need for long commutes.

## **Table #4 Action Ideas**

### **Action Idea #1**

- i. Put in washrooms at skytrain stations and coffee shops / 2. Help public with health and comfort / 3. Otherwise people may suffer discomfort

### **Action Idea #2**

- i. The City of Burnaby should maintain and upgrade the road network and infrastructure in city centres so that drivers and transit can move easily and efficiently get around.

### **Action Idea #3**

- i. Considering redevelopment of old buildings/apartments for current residents and also who looking for affordable housing option because the upgrades in current old buildings can offer more room with better facilities.
- ii. All kinds of affordable housing buildings: high and low rise. All helped but mostly low/mid-income families, students, elderly.

### **Action Idea #4**

- i. The City of Burnaby should improve sidewalks and make all of them accessible for all types of pedestrians like seniors and parents with strollers to more easily get around.

- ii. The City of Burnaby should invest in a safe robust active transportation network (wide pathways, roof/tree coverings, proper lighting) for pedestrians and cyclists so that they can separate from traffic and for better walkability.

### **Action Idea #5**

- i. Mixed Zoning: All are impacted, but mainly those who don't drive. Help environment and families who are busy and need local amenities.
- ii. The City of Burnaby should more effectively put aside more park and school land so that residents can easily commute to these places without the need for a car."

## **Table #5 Action Ideas**

### **Action Idea #1**

- i. The City of Burnaby should acquire lots as they become available with the goal of having one parklet per three blocks of housing so that open spaces are available to all residents and plant along sidewalks to reduce heat island effect.

### **Action Idea #2**

- i. The City of Burnaby should study healthy communities around the world and educate residents about housing options so that people would demand more imaginative choices of housing.

### **Action Idea #3**

- i. Require 50% of all new housing to be rental-only city-wide / 2. All current and future residents / 3. Solve rental and housing catastrophe, 30% of all rental housing destroyed in last 30 years, need vastly more homes \$75k - \$100k+

### **Action Idea #4**

- i. Zoning changes to allow 4-6 story apartments in all residential 'gentle density' areas

### **Action Idea #5**

- i. Daycare at workplaces: 1. Action: partner with businesses and offer incentives to those that have a daycare at workplace / 2. Who will be impacted: parents / 3. Why: reduce transit times (since they won't have to drive to a different place), improving traffic and also productivity.

### **Action Idea #6**

- i. Every street has wide, safe, accessible sidewalks and rolling lanes on all streets (separated walking from rolling/cycling space) / 2. Everyone, especially people with mobility issues, kids and elderly / 3. Climate crisis: solve Burnaby's 40% transport emissions, to not have any road deaths
- ii. City to promote e-bike use e.g. Burnaby's VEEMO covered all weather (with luggage/child seat space) together with HUB Cycling to designate bike routes and enhance safety. Burnaby et al will benefit from reduced congestion, pollution and increased exercise and independence.

### **Action Idea #7**

- i. The City should allow restaurants/pubs/performance spaces wherever anyone wants to open one so that everyone can enjoy a lively and enjoyable lifestyle close to home.
- ii. 1. Allow local serving retail in all residential areas./ 2. People in areas with limited or no access currently to local shops and services near them. / 3. Reduce Burnaby's 40% transportation emissions, allow for healthier more local communities."

## **Table #6 Action Ideas**

### **Action Idea #1**

- i. Action: create general parking infrastructure within the City./ 2. Who: all residential areas and bus locations / 3. Why: to make it possible for citizens to access skytrain, local businesses and use their car to drive to work etc. where their cars are not provided parking.

### **Action Idea #2**

- i. The city should lay a structure to collaborate with developers for affordable house in the now, or revisit change [sic]
- ii. Builders of new apartment buildings to find housing of displaced tenants same rent amount of old buildings / low income renters / would help low income renters

### **Action Idea #3**

- i. Action: Develop balanced density plan focused on intergenerational activity/space to preserve community-centred neighbourhoods and amenities. / 2. Who: youth and seniors / 3. Why: daycare centers in high schools, senior living created by coffee serv/clinics/grocery etc. plus other services required by all ages

### **Action Idea #4**

- i. The City of Burnaby should involve the public more like we do here now for more public feedback.
- ii. The City of Burnaby should hold more community meetings for people to take part in because people said they want to take part and be involved. Have these meetings frequently. "

### **Action Idea #5**

- i. Action: accessible sidewalks and build escalators for strollers/bikes and scooters. / 2. Who: Babies, active residents, seniors / 3. Why: to support residents on hills that allow for activities in their neighbourhood, i.e. Nelson access to riverway sports etc.
- ii. City should fix curbside walks and have a better accessibility not only for wheelchair but for strollers, pedestrians. City should put in place another way of have access to skytrain platform without depending on non working elevators. Charging station for wheelchair/bikes/phones

### **Action Idea #6**

- i. The City of Burnaby should create more social spaces for everyone because the loss of 'third spaces' in an issue
- ii. Design spaces to socialize in communities. / 2. Hopefully all ages and ethnicities. / 3. To help people come together and understand each other.

### **Action Idea #7**

- i. To create more senior centre drop-in spots / 2. senior citizens / 3. Mental and physical health for older citizens



### **Action Idea #8**

- i. The City of Burnaby should find more ways to incentivize small businesses because without help they will not be able to make enough money and only large corporations will remain. The result is that it brings a sense of community, provides for variety for customers. The impact is on customers and business owners.

## **Table #7 Action Ideas**

### **Action Idea #1**

- i. COB should factor in lifetime load-use costs/benefits (\$, jobs, homes per acre) to promote long term economic, environmental and equity sustainable goals. Valuing land: how many ppl per land revenue it could generate, look at tradeoffs, long term sustainable goals.

### **Action Idea #2**

- i. Increase width of sidewalks / 2. Public safety / 3. Increase accessibility and connectivity
- ii. The City of Burnaby should look into transportation for people taking transit, because sometimes buses are missing and not on time, it will be even more trouble when population increase.
- iii. The City of Burnaby should look into bike lane for the safety of biker especially for kids, because a safe community is very important and also reduce car on road that help on climate. Finding alternate locations to park cars.

### **Action Idea #3**

- i. City to continue to concentrate on urban village plans including non-market housing for low income families and individuals to accommodate the numerous renters pushed out by development of high-end condos
- ii. The City of Burnaby should require developers to build and/or provide local, comparable and long-term housing for existing residents to move into before their rental home is demolished because it would allow for those being displaced to have a smoother transition from their current house.
- iii. The City of Burnaby should allow and promote mixed housing / commercial areas to promote 15-minute city and include everyone from small businesses to individuals



- iv. The City of Burnaby should look into housing type for people they can afford because multiplex units allow more people to own or rent instead of single housing
- v. Implement mixed zoning of small, unobstrusive businesses along with housing. This will help small business owners, people with mobility issues, pedestrians, children. It will do this by reducing travel times/distances, traffic congestion and increasing local service options
- vi. COB should allow for more zoning diversity to promote local small businesses and community amenities to increase economic opportunities and reduce transportation demands (e.g. mixed use and allowing garage businesses)
- vii. The City of Burnaby should develop city-owned high density, affordable and rent controlled housing (including variety of units, i.e. 1 br, 3 br, etc.) for low-income families, individuals being displaced or at risk of being unhoused because these demographics have an especially difficult time finding affordable housing."

## Emerging Action Ideas – Survey Results

Below are the summarized quantitative results from the Emerging Action Ideas public survey, separated into thematic categories.

Survey respondents were asked to rate their level of support or opposition for each Direction or Action Idea on a 7-point scale from “Strongly Oppose” to “Strongly Support”. The percentage on the chart below indicates the proportion who rated the Action a 6 or 7 on the 7-point scale.

To be included in the public survey, at least two Action Ideas needed to deal with a similar topic. At the bottom of this list, there is a section of “Additional Ideas”, which were not included in the public survey because they each were the only Action Idea dealing with their particular area of focus.

<b>Housing Affordability &amp; Non-Market Housing</b>	
Direction: The City of Burnaby should significantly increase the proportion of non-market housing of various types in Burnaby.	69%
Action Idea: The City of Burnaby should increase publicly owned, non-market housing that benefits those in “key areas of local need” from the Burnaby 2021 Housing Needs Report (e.g. newcomers and immigrants, new graduates, low income, young families). Different non-market housing types should be available in mixed-use high-density housing.  In order to do this, they should use accurate and updated demographic data, and move away from a developer-led model toward supporting the “missing middle”.	79%
Action Idea: The City of Burnaby should create more affordable housing by providing City-owned affordable and/or rent-controlled units within a mix of non-market and market housing in high density buildings to promote social mix, and allocate housing by income criteria.  They should work with the Federal Government to purchase land to create different types of affordable housing.	79%
Action Idea: The City of Burnaby should construct and own rent-controlled housing for low-income families (as defined by non-profit housing operators) to provide more below-market housing options to address low stock while de-commodifying housing.  These projects should be incorporated in 15-minute city nodes, and use rent-to-own structures to mobilize low-income families and address systemic poverty.	75%
Action Idea: The City of Burnaby should achieve 20% of all housing (existing and new developments) as public / co-op housing by 2050 to benefit every resident in Burnaby, and scale up the Burnaby Housing Authority to achieve these	73%



targets. They should also create a new revenue stream by purchasing parcels of land before up-zoning that land.	
<p>Action Idea: The City of Burnaby should create more non-market housing of all 4 types (emergency shelters, transitional housing, housing with supports, and non-market rental housing), including low-cost models like co-ops and Habitat for Humanity programs, to more closely meet the housing needs of all residents and take care of everyone.</p> <p>These housing needs should be researched and aggressive targets should be set to meet them. Costs should be met through partnerships with Federal and Provincial governments.</p>	72%
<p>Action Idea: The City of Burnaby should honour housing as a human right and provide a guaranteed place to live for homeless people who register with the City. This includes recognizing that homelessness affects everyone and is everyone's problem. This would be part of a more comprehensive strategy providing wraparound supports.</p>	68%
<p>Action Idea: The City of Burnaby should aim to construct 80,000 total new housing units in Burnaby by 2050, rather than the 55,000 that is currently projected, to increase overall housing stock.</p>	66%
<p>Action Idea: The City of Burnaby should prioritize deep rental affordability by 2030, by partnering with non-profit housing operators to create more non-market housing, supporting the most vulnerable residents including those at risk of or experiencing homelessness. They should provide deeply affordable rents (considering 30% of income as a starting point).</p> <p>The City should leverage the City's favourable financial position to borrow funds, double the rate of City development revenues used for affordable housing from 20% to 40%, and ensure adequate City staffing to assess eligibility of applicants (based on tax returns).</p>	64%
<p>Action Idea: The City of Burnaby should regulate landlords through the creation of a landlord registry, equipped with licensing fees, penalties, monitoring, and City staffing to manage complaints and enforcement.</p>	62%
<b>Public Transit Service &amp; Encouraging Ridership</b>	
<p>Direction: The City of Burnaby should collaborate with TransLink to encourage transit ridership through improved transit service and supports such as "park and ride" parking and washrooms.</p>	82%
<p>Action Idea: The City of Burnaby should work with TransLink to improve rapid SkyTrain and bus service to promote public transit usage, reduce car usage and contribute to Burnaby's climate action goals.</p> <p>They should deliver better connectivity between north and south by connecting town centres (Brentwood to Metrotown, Lougheed to Edmonds), connect urban villages, and increase transit service frequency during rush hour.</p>	87%



Action Idea: The City of Burnaby should add more washrooms (and ensure they are safe spaces) along transit lines to create a more comfortable transit experience and encourage transit ridership. They should advocate to TransLink to put washrooms in SkyTrain stations.	76%
Action Idea: The City of Burnaby should create cheap “park and ride” parking options with combined parking / transit tickets and longer parking periods (e.g. no 2-hour limits) near major SkyTrain and transit stations to benefit users living further away from stations.  This includes on-street parking (like exists on Joyce Street near Joyce Station), buying land near Hastings Street to create parking lots, and building parkades.	68%
<b>Transportation Infrastructure for Biking, E-Biking, Walking and Rolling</b>	
Direction: The City of Burnaby should expand active transportation infrastructure to encourage biking, e-biking, walking, rolling and transit usage.	88%
Action Idea: The City of Burnaby should prioritize and expand active transportation infrastructure including cycling, pedestrian and bus, to prioritize safety and accessibility for diverse users.  This includes dedicating City staff to approve infrastructure updates, reviewing existing foot traffic routes to maximize pedestrian safety (e.g. Vision Zero to eliminate pandemic of road deaths), and identifying ‘high-traffic’ mixed-use routes for better road / sidewalk / bike lane separation. A rapid north / south transit corridor should be prioritized.	83%
Action Idea: The City of Burnaby should improve the safety and quality of active transportation (bikes, e-scooters) on major corridors to make transportation easier for those who don’t drive.  This includes creating more uniform active transportation pathways that are separated. Intrusion on road lanes should be minimized, including by the use of parallel streets / paths.	80%
Action Idea: The City of Burnaby should develop more infrastructure to encourage bike and e-bike usage to promote active lifestyles for health and well-being, decrease pollution, reduce traffic and congestion and increase safety.  This includes building separated bike lanes with better connections for north / south travel (drawing on the design of Adanac or Gilmore Way bike routes), creating more bike garages near transit hubs, creating e-bike sharing programs (similar to Evo), and reserving avenues for active transportation on a certain day of the week (e.g. Sunday).	78%
Action Idea: The City of Burnaby should collaborate with HUB cycling to promote e-bikes, designate bike routes and enhance safety to build safer	66%

<p>communities, reduce GHG emissions from private ridership and increase exercise.</p> <p>This includes incentivizing individuals and businesses to make e-bikes more affordable, supporting local e-bike production, design and construction, and building the cycling network within the next 5 years.</p>	
<b>Physical Accessibility and Safety for Sidewalks and Public Places</b>	
<p>Direction: The City of Burnaby should improve the safety, accessibility and quality of sidewalks.</p>	93%
<p>Action Idea: The City of Burnaby should improve the safety and accessibility of sidewalks, including better lighting, to make transportation easier for those with mobility issues and those who don't drive.</p> <p>Sidewalk improvements should include older areas, not just new developments, and should be prioritized near community amenities.</p>	93%
<p>Action Idea: The City of Burnaby should design sidewalks so every street has wide, safe and accessibly sidewalks to support everyone, especially the elderly, people with disabilities, mobility issues, and kids.</p> <p>They should build sidewalks for all streets in Burnaby within the next 5 years.</p>	81%
<p>Action Idea: The City of Burnaby should ensure physical access for everyone in the community to fully participate in city life and provide accessible ways to get out and move around to support full participation, discovery of the community, outdoor time to improve mental and physical health and address the impacts of climate change.</p> <p>This includes working with the Access Advisory Committee to complete accessibility audits and providing funding for audit recommendations, creating a task force to work with TransLink to develop emergency back-up (i.e. elevator breakdown), provide charging facilities for powered wheelchairs mobile scooters and bikes, providing benches, lighting, waste receptacles, washrooms and other amenities and planting more trees to provide shade and cooling.</p>	86%
<b>Services and Amenities within Walking Distance of Residential Areas</b>	
<p>Direction: The City of Burnaby should zone more areas for mixed-use to make more services and amenities available within walking distance of residential areas.</p>	87%
<p>Action Idea: The City of Burnaby should encourage inclusive and robust communities where people of all ages and all stages of life can access services, supporting healthier lifestyles (mental, physical, financial, emotional), and a sense of community.</p>	94%

<p>This includes using empty spaces to create daycare in schools, towers, and workplaces, building more seniors living centres close to clinics, coffee shops and retail, creating public spaces with adult fitness equipment, creating more public libraries open for longer hours, and creating community nodes with shops, services and cafes.</p>	
<p>Action Idea: The City of Burnaby should allow mixed-use zoning for areas further from town-centres by building more urban villages to make amenities more abundant, convenient and accessible in a way that generates safety and quality of life.</p> <p>They should also map which amenities are lacking in communities at the permitting stage and ensure that amenities are proportionate to densification.</p>	92%
<p>Action Idea: The City of Burnaby should create neighbourhoods where basic necessities (grocery stores, parks, schools, banks, daycares, centres for teens, emergency services) are accessible without a car, to benefit the environment, and to create convenience and community.</p> <p>This includes implementing mixed-use zoning, creating more green spaces, and more effectively assessing needs to put aside lands for schools.</p>	92%
<p>Action Idea: The City of Burnaby should prioritize mixed-use zoning beyond the 4 City Centres to include diverse amenities, with a focus on small businesses (e.g. grocery stores, convenience stores, coffees shops, pet stores, doctor's offices, etc.) to encourage walkability, neighbourhood character and reduction of vehicle use.</p> <p>This includes by-law changes to allow residential (in-house) small businesses such as chiropractors, daycares, bakeries, etc.</p>	82%
<p>Action Idea: The City of Burnaby should implement "people-led" mixed-use communities with essential amenities, small business, and diverse housing options within a walkable / rollable 15 minutes to create a higher quality of life for a wider range of people (all ages / abilities).</p> <p>This includes zoning to incentivize daily essential businesses and live / work housing types (e.g. small business and home business), designing transportation infrastructure for walking, busing, and biking in non-car 15-minute cities, and creating agency for community members over local amenities, businesses and housing types.</p>	82%
<p>Action Idea: The City of Burnaby should allow / zone for local retail and services (e.g. local shops, performance places) in all residential streets to make daily needs for diverse cultural communities more accessible within walking distance from home, reduce transportation emissions, create healthier communities and build community connection.</p>	76%

<p>This includes putting retail and services in lower stories of apartment buildings (e.g. like Oakridge developments).</p>	
<p>Action Idea: The City of Burnaby should allow pubs, restaurants, cafes and small businesses such as grocery stores inside residential neighbourhoods for social and convenience purposes.</p> <p>They should reduce red tape to make it easier and more cost effective to establish these businesses, and allow small business operation out of homes or garages (no storefront, delivery only).</p>	75%
<b>Community Amenities, Spaces and Events</b>	
<p>Action Idea: The City of Burnaby should create safe and secure spaces for people to socialize and connect to promote community well-being, make living more fun, make everyone feel included and support small business.</p> <p>This includes drop-in centres for seniors, community meeting places, outdoor festivals, outdoor fitness circuits, and community spaces with food vendors and pop-up shops etc., and creating a neighbourhood safety plan to improve the security within the community (lighting, cameras, neighbourhood watch programs).</p>	90%
<p>Action Idea: The City of Burnaby should both maximize protections for natural green spaces and create community gardens in public and private spaces.</p> <p>This includes prioritizing the use of City-owned spaces including schools and parks, evaluating City knowledge and capacity related to green space management, working with the City's urban forestry management plan, mandating landscaping with native species as part of building development plans, prioritizing Indigenous knowledge including knowledge of medicinal plants, and providing any excess grown produce to food hubs.</p>	86%
<p>Action Idea: The City of Burnaby should encourage diverse use of sidewalks and road for recreation and amenities (patios, picnic tables, pedestrian-only sections. E.g. Robson Street) to promote access to these amenities.</p>	77%
<p>Action Idea: The City of Burnaby should create permanent or temporary pedestrian only or "no car" areas in each town centre, in recognition that society should not only be dedicated to cars.</p> <p>This includes covered areas to stay out of the rain, pathways connecting to shops, restaurants, and coffee shops, and interconnected underground parking.</p>	73%
<p>Action Idea: The City of Burnaby should prioritize City-hosted events (paid and free) to attract visitors from other cities, generate income for local businesses and contribute to funds for City amenities.</p> <p>This includes updating by-laws where needed, implementing an engagement strategy to identify what the community wants (focus groups, neighbourhood</p>	64%



conversations, different demographics), and identifying events hosted in other parts of the lower mainland that could be repeated or hosted in Burnaby (e.g. van Gogh Exhibition in Vancouver, or Scott Road Canuck Party in Surrey).	
<b>Availability of Childcare Facilities</b>	
<p>Action Idea: The City of Burnaby should incentivize creating daycares in all feasible developments (e.g. residential, institutional, business, commercial) to address the dire need for childcare spaces and lack of affordable childcare spaces and to support grandparents, working parents and businesses that have daycare spaces onsite.</p> <p>This includes establishing a standardized design for daycare to expedite permitting, requiring childcare for certain scales of development (definitely including all institutions), and using a density offset to incentivize developers.</p>	90%
<p>Action Idea: The City of Burnaby should invest in developing more affordable childcare and daycare to allow parents to work and to contribute to economy of the city and to family economic development. The location of daycare centres should be data driven by population demographics.</p>	89%
<b>Housing Forms and Density</b>	
<p>Action Idea: The City of Burnaby should use zoning to promote a variety of housing forms and densities across the city to allow citizens to meet their housing needs at different stages of life, encourage the retention of residents (e.g. young families, moderate income households, etc.) and provide more convenient access to facilities, infrastructure &amp; jobs.</p> <p>This includes increasing growth at both nodes and corridors, creating gradual transition areas between low and high-density areas, and encouraging housing forms such as multiplexes, rowhouses, townhouses, City-owned high rises, and leasing properties.</p>	77%
<p>Action Idea: The City of Burnaby should allow a 4-6 storey mid-low rise residential apartments on all residential lots and require at least 50% of new housing developments to be rental housing (mix of market and non-market rental) to create more sustainability, and solve housing concerns for all existing and future residents (such as loss of tenure and 30% loss of rental housing over last 30 years).</p> <p>This includes increasing accessibility of City services. These 4-6 storey building can be built more rapidly than large towers and may increase equitable access to safe and secure housing.</p>	55%
<b>Additional Ideas (Not Included in Public Survey)</b>	
<p>Action Idea: The City of Burnaby should adopt an intergenerational lens when implementing decisions and allocating resources to create greater clarity of the costs and benefits to be considered for a sustainable future. This includes capturing current demographic data, ensuring that an equity lens is applied to this data and that equity considerations translate into decisions.</p>	



Action Idea: The City of Burnaby should conduct industry research to create a consistent, ongoing system to evaluate land-use across a variety of metrics to ensure livability, equitability, sustainability and viability. This is a multi-step process including commissioning a "viable land-use task force" to define metrics to achieve goals, confirm targets and priorities with the public, regularly create a land-use framework, and audit to determine success.

Action Idea: The City of Burnaby should maintain and upgrade the road network and infrastructure in city centres so that drivers and transit can move easily and efficiently get around.

## Questions for Dotmocracy and Member Responses

Below are the multiple choice questions that were posed to Assembly Members through a Dotmocracy activity in Meeting #6, and the results of that exercise, tallying the sticky dots Members applied to indicate their support or opposition to different ideas.

These results were used to inform the drafting of the Preliminary Recommendations. The results were shared with the "Peer Liaison" group for reference alongside the Preliminary Recommendations. The legends below explain the colour-coding used to represent support or opposition in the 2<sup>nd</sup> and 3<sup>rd</sup> columns, and the colour-coding in the first column, which indicates whether that idea was included in the Preliminary Recommendations, prior to the edits and suggestions of the Peer Liaisons.

Level of Support Legend	Rule
Nearly Unanimous	23+
Very Strong Support	21-22 Support (at least 90% of 23)
Strong Support	17-20 Support (at least 75% of 23)
Support	15-16 Support (at least 66% of 23)
Minimal Support	1-14 Support
Minimal Opposition	1-7 Oppose
Medium Opposition	8-14 Oppose (at least 33% of 23)
Opposition	15+ Oppose (at least 66% of 23)

For text: Inclusion in Preliminary Recommendations Legend
Support noted
Strong Divided opinion noted
Opposition noted
Low-level division of opinion - not noted
Minimal interest - not noted

<b>Overview &amp; Vision</b>		
<b>Vision</b>		
<b>Dotmocracy Questions</b>	<b>Yellow / Blue Dots Tally</b>	<b>Red Dots Tally</b>
1) Please select one of the three following concepts which you would like to include in or add to the Assembly's Vision Statement: (Pick one)		
a) "Affordable"	16	0
b) "Supportive"	10	0
c) "Leaves nobody behind"	6	1
d) Do not include any of the options above	1	3
2) Please select one of the following two concepts which you would like to include in or add to the Assembly's Vision Statement: (Select one)		
a) "Hopeful"	7	3
b) "Proud"	3	4
c) Do not include any of the options above	12	4
3) Please select one of the following two concepts which you would like to include in or add to the Assembly's Vision Statement: (Select One)		
a) "Thriving"	10	0
b) "Sustainable"	18	0
c) Do not include any of the options above	2	0
4) Please select one of the three following concepts which you would like to include in or add to the Assembly's Vision Statement: (Select One)		
a) "Diverse"	4	0
b) "Inclusive"	15	0
c) "Equitable"	11	1
d) Do not include any of the options above	0	0
5) Please select one of the two following concepts which you would like to include in or add to the Assembly's Vision Statement: (Select One)		
a) "Live in and be in"	3	3

b) "Live, work and play in"	26	0
6) Would you like to call upon the City of Burnaby to add an additional statement within its vision and/or at an appropriate place near the start of the overall Official Community Plan that expresses the City's commitment to Reconciliation with Indigenous peoples? (Select One)		
a) Yes	20	0
b) No	2	2
7) Please place a red dot next to any words in the draft vision statement that you would like to REMOVE. (1 dot)		
	1 red dot on "safe", 2 red dots on "economy"	
8) Please select which of the 3 draft vision statements from the City of Burnaby most resonates with you.		
Burnaby is a safe, green, and affordable city where people in all their diversity can prosper	7	
Vibrant and connected, green and safe - Burnaby is a place we can all call home	6	
Burnaby is a safe, thriving, green city with a vibrant economy and connected neighbourhoods that people want to live in and be in for generations to come	24	
<b>Additional Ideas</b>		
<b>Dotmocracy Questions</b>	<b>Yellow / Blue Dots Tally</b>	<b>Red Dots Tally</b>
9) Which of the Action Ideas in this segment do you support? (Place stickers on the Actions Ideas to the left)		
The City of Burnaby should adopt an intergenerational lens when implementing decisions and allocating resources to create greater clarity of the costs and benefits to be considered for a sustainable future. This includes capturing current demographic data, ensuring that an equity lens is applied to this data and that equity considerations translate into decisions.	25	0
The City of Burnaby should conduct industry research to create a consistent, ongoing system to evaluate land-use across a variety of	16	0

metrics to ensure livability, equitability, sustainability and viability. This is a multi-step process including commissioning a "viable land-use task force" to define metrics to achieve goals, confirm targets and priorities with the public, regularly create a land-use framework, and audit to determine success.		
The City of Burnaby should maintain and upgrade the road network and infrastructure in city centres so that drivers and transit can move easily and efficiently get around.	15	9
<b>Housing Choices, Access and Affordability</b>		
<b>Housing Affordability &amp; Non-Market Housing</b>		
<b>Dotmocracy Questions</b>	<b>Yellow / Blue Dots Tally</b>	<b>Red Dots Tally</b>
10) What do you hope to achieve through actions on this issue? (Choose all that apply)		
a) Create more affordable housing	25	0
b) Promote social mix among different income levels to avoid concentrating poverty in the same place	16	0
c) Create a diverse range of non-market housing types	13	0
d) More closely meet housing needs to take care of everyone	15	0
e) Address systemic poverty	9	0
11) In 2021, the proportion of non-market housing in Burnaby was 6%. Increasing this by one percentage point requires building roughly 1,500 housing units at a cost of \$600 million from all funders. What target for non-market housing should Burnaby set for 2050, if any? (Pick one):		
a) 6%	2	5
b) 8%	6	2
c) 10%	10	1
d) 20%	12	3
e) Don't set any targets	2	5
12) Whose housing needs should the City of Burnaby prioritize? (Pick one)		
a) Those at greatest risk of homelessness	9	0
b) Low income families	16	0

c) Households that meet criteria and income limits set by BC Housing (e.g. \$58,000/year for a one-bedroom)	4	5
d) Groups listed under "key areas of local need" in Burnaby's Housing Needs Report (e.g. accessible housing, seniors, homelessness, Indigenous, etc.)	10	0
e) Residents from any income level or background (rationed using waiting lists, etc.)	2	12
13) What financing options should the City of Burnaby prioritize to pay for non-market housing? (Choose all that apply)		
a) Partnerships with Provincial and Federal governments	25	0
b) Purchasing land prior to up-zoning to capture increased land value	17	0
c) Borrow funds	3	16
d) Double budget set aside for housing by decreasing money spent on amenities	1	16
14) Which of the following housing models should the City of Burnaby include in non-market housing programs? (Choose all that apply)		
a) "Habitat for Humanity" style models	4	2
b) Co-ops	21	0
c) Rent-to-own	16	1
15) Which of the following do you support? (Choose all that apply)		
a) Raise target for new housing units by 2050 from 55,000 to 80,000 to increase housing supply	11	1
b) Treat housing as a right and provide a guaranteed place to live for homeless people.	11	0
c) Create a landlord registry to regulate landlords	12	4
d) Require 50% of new housing developments to be rental housing	7	8
e) Move away from a developer-led model towards supporting the "missing middle"	12	2
f) Update demographic data on housing needs	15	0
<b>Growth, Density, Land-Use and Housing Forms</b>		
<b>Services and Amenities within Walking Distance of Residential Areas</b>		

<b>Dotmocracy Questions</b>	<b>Yellow / Blue Dots Tally</b>	<b>Red Dots Tally</b>
<b>16) What do you hope to achieve through actions on this issue? (Choose all that apply)</b>		
a) Convenience	17	0
b) Walkability	20	0
c) Neighbourhood character	10	0
d) Safety	10	0
e) Quality of life	12	0
f) Healthier lifestyles	9	0
g) Create community	12	0
h) Reduced car usage	10	8
i) Reduced need for car	11	6
<b>17) Which services or amenities are most important to be locally available in residential neighbourhoods? (Choose up to 5)</b>		
a) Bakeries	9	0
b) Banks	4	0
c) Cafes	8	0
d) Chiropractors	0	6
e) Convenience stores	10	0
f) Culturally-specific retail	7	0
g) Daycares	16	0
h) Doctor's offices	17	0
i) Emergency services	4	1
j) Grocery stores	18	0
k) Libraries	8	0
l) Outdoor fitness equipment	2	0
m) Parks / green spaces	14	0
n) Performance places	3	1
o) Pet stores	3	2
p) Pubs	9	5
q) Restaurants	11	0
r) Schools	6	0



s) Teen centres	4	1
t) Other (add stickies)		
added sticky: outdoor regulated late-night hang-out spots (courts, squares, playgrounds)	2	0
added sticky: public plazas (e.g. Shipyards in North Van)	1	0
18) Where should the City allow and encourage amenities and small businesses? (Choose all that apply)		
a) Inside new urban villages that provide “nodes” of amenities and small businesses within walking distance of neighbourhoods across Burnaby.	17	0
b) Along newly designated commercial streets and corridors that hold amenities and businesses (similar to Hastings Street).	13	2
c) Along all residential streets, so that amenities and small businesses are inside all residential neighbourhoods.	14	15
19) Which of the following to do you support: (Choose all that apply)		
a) Allow a wider range of businesses to be operated out of homes	5	5
b) Allow above noted services and amenities in lower stories of apartment buildings	11	4
c) Approval of development permits should consider the local availability of amenities	16	0
d) Give local communities agency over the amenities, businesses and housing types allowed in their neighbourhood	2	10
e) Put aside land for schools more effectively	10	0
f) Build more seniors’ living centres close to clinics, coffee shops and retail	11	0
g) Design transportation infrastructure for walking, busing and biking in non-care 15-minute cities	21	0
<b>Physical Accessibility and Safety for Sidewalks and Public Places</b>		
<b>Dotmocracy Questions</b>	<b>Yellow / Blue Dots Tally</b>	<b>Red Dots Tally</b>
20) What do you hope to achieve through actions on this issue? (Choose all that apply)		
a) Ensure physical access for everyone to fully participate in city life	25	0
b) Increase safety	24	0

c) Encourage walking and rolling on sidewalks while reducing car usage	17	3
21) Who should the City keep in mind most for sidewalk improvements? (Choose all that apply)		
a) Those with mobility issues	12	0
b) The elderly	6	0
c) People with disabilities	9	0
d) People with kids	6	0
e) Everyone	31	0
22) How should the City approach improvements to sidewalks? (Choose all that apply)		
a) Prioritize improvements near community amenities	8	0
b) Improve sidewalks in older areas, not just new developments	14	0
c) Ensure every street has wide, safe sidewalks in the next 5 years	23	0
23) What other accessibility features and approaches should be prioritized? (Choose all that apply)		
a) Complete accessibility audits and fund resulting recommendations	11	1
b) Create a task force to ensure TransLink accessibility including during emergencies	13	0
c) Create more charging facilities for powered wheelchairs, mobile scooters, and e-bikes	13	2
d) Provide more benches, lighting, waste receptacles, washrooms and trees on City streets	30	0
<b>Housing Forms and Density</b>		
<b>Dotmocracy Questions</b>	<b>Yellow / Blue Dots Tally</b>	<b>Red Dots Tally</b>
24) How should the City distribute future growth? (Choose all that apply):		
a) Medium-scale growth along key transit corridors	19	0
b) Transition zones between Town Centres and lower density neighbourhoods	19	1

c) New Urban Villages at City Hall and along Willingdon	12	7
d) New neighbourhood commercial centres with opportunities for local shops & services	16	1
e) Allow 4-6 story buildings on all residential lots	10	12
f) More townhouses, rowhouses, and low-rise apartments	28	0
<b>Livability, Belonging and Well-Being</b>		
<b>Community Amenities, Spaces and Events</b>		
<b>Dotmocracy Questions</b>	<b>Yellow / Blue Dots Tally</b>	<b>Red Dots Tally</b>
25) What do you hope to achieve through actions on this issue? (Choose all that apply)		
a) Attract visitors from other cities and generate income for local businesses to contribute to amenities	17	0
b) Promote community well-being	14	0
c) Promote access to amenities	16	0
d) Make living more fun	12	0
e) Make everyone feel included	11	0
f) Support small business	9	0
g) Improve safety	11	0
h) Recognize society should not only be dedicated to cars	15	2
26) Which of the following community amenities, spaces or events should the City of Burnaby prioritize more of: (Choose all that apply)		
a) City-hosted events and festivals	13	3
b) Safe community gathering spaces	16	0
c) Drop-in spaces for seniors	7	0
d) Natural green spaces	19	0
e) Community gardens	12	0
f) Pedestrian areas with covered areas, pathways connecting to shops, and interconnected underground parking	11	4
27) Which of the following do you support: (Choose all that apply)		

a) The City of Burnaby should permanently re-purpose road spaces for pedestrian / community gathering space (e.g. No-car areas, patios, picnic tables)	16	9
b) The City of Burnaby should temporarily re-purpose more road spaces for occasional no-car days and community festivals.	10	5
28) To maximize green space protection and create community gardens in public and private spaces, which of the following do you support: (Choose all that apply)		
a) Prioritizing the use of City-owned spaces including schools and parks	20	0
b) Evaluating City knowledge and capacity related to green space management	4	0
c) Working with the City's urban forestry management plan	9	0
d) Mandating landscaping with native species as part of building development plans	17	0
e) Prioritizing Indigenous knowledge including knowledge of medicinal plants	14	1
f) Providing any excess grown produce to food hubs	20	0
<b>Availability of Childcare Facilities</b>		
<b>Dotmocracy Questions</b>	<b>Yellow / Blue Dots Tally</b>	<b>Red Dots Tally</b>
29) What do you hope to achieve through actions on this issue? (Choose all that apply)		
a) Increase childcare availability	29	0
b) Increase childcare affordability	24	0
c) Allow parents and caregivers to work, earn income and contribute to the economy	18	0
30) Which of the following City actions do you support? (Choose all that apply)		
a) Invest more in affordable childcare and daycare	23	1
b) Incentivize daycares in all feasible developments	11	0
c) Require daycare for institutions and certain scales of development	8	0
d) Develop a standardized design for daycares to expedite permitting	11	1
e) Use empty spaces to create daycare in schools, towers and workplaces	14	1

<b>Transportation</b>		
<b>Public Transit Service &amp; Encouraging Ridership</b>		
<b>Dotmocracy Questions</b>	<b>Yellow / Blue Dots Tally</b>	<b>Red Dots Tally</b>
31) What do you hope to achieve through these actions? (Choose all that apply)		
a) Reduce car usage	24	1
b) Contribute to Burnaby's climate action goals	13	0
c) Increase transit ridership	19	0
32) The City of Burnaby should work with TransLink to improve service and increase ridership by: (Choose all that apply)		
a) Creating better north / south connectivity	25	0
b) Connecting town centres (Brentwood to Metrotown, Lougheed to Edmonds)	19	0
c) Connecting urban villages	15	0
d) Increase frequency during rush hour	20	0
33) The City of Burnaby should improve ancillary supports to increase ridership by: (Choose all that apply)		
a) Expanding cheap "park and ride" options at major transit stations (e.g. on-street parking, buy parkades, etc.)	8	17
b) Adding more and safe washrooms along transit lines and in SkyTrain stations	24	0
<b>Transportation Infrastructure for Biking, E-Biking, Walking and Rolling</b>		
<b>Dotmocracy Questions</b>	<b>Yellow / Blue Dots Tally</b>	<b>Red Dots Tally</b>
34) What do you hope to achieve through these actions? (Choose all that apply)		
a) Encourage biking, e-biking, walking, rolling, and transit usage	22	1
b) Promote active lifestyles for health and well-being	21	0
c) Decrease pollution	23	0

d) Decrease traffic congestion	27	0
e) Increase safety	24	0
35) What features should the City of Burnaby prioritize when developing the active transportation network? (Choose all that apply)		
a) North / south routes	23	0
b) Routes along major corridors	12	1
c) Physical separation of bike lanes	17	0
d) Uniformity of routes	4	0
e) Creating more bike garages near transit hubs	8	0
f) E-bike sharing programs	13	0
36) Which of the following do you support? (Choose all that apply)		
a) Dedicate staff to approve infrastructure updates	11	1
b) Review existing foot traffic routes to maximize safety (Vision Zero to eliminate road deaths), and identify "high-traffic" mixed-use routes for better road / sidewalk / lane separation.	22	0
c) Incentivize individuals and business to make e-bikes more affordable and support local e-bike production, design and construction	8	0
d) Build the cycling network in the next 5 years	13	0
37) Which transportation uses should the City prioritize on major roadways such as Canada Way, Hastings or Willingdon, given that existing road space is finite and normally can't be expanded? (Pick 2 that are your highest priority and mark with green and pick 2 in red that are lowest priority)		
a) New rapid transit service with dedicated bus lanes	26	0
b) Existing car parking used by customers of local businesses	3	19
c) Existing driving lanes shared by cars and other vehicles	2	21
d) New dedicated/separated bike lanes	10	6
e) Wider sidewalks for walking and rolling	21	0

# Burnaby Community Assembly: Preliminary Recommendations Draft

## Introduction and Instructions

Dear Assembly Liaisons,

Thank-you again for agreeing to serve as a “liaison” for the Assembly in the period leading up to our final session on June 15. This is an important role to help ensure that the voices of your peers are accurately reflected in their draft recommendations. **All feedback on the draft recommendations is due by end-of-day on Monday, June 10.**

We have spent many hours this week reviewing your votes from the “dotmocracy” exercise at the end of Day 6 and turning these into draft recommendations that integrate text from your original action ideas. In general, we have brought ideas forward that had 15 or more positive votes, unless there was significant opposition. In some cases, we have provided ideas as examples if they had low-level support and little opposition.

We have annotated all the draft recommendations so that you can see how they relate to the voting record and to your detailed action ideas, and have provided links to each of these documents so you can trace back how each recommendation came about (note that under each recommendation, the specific Multiple Choice Questions (Q) and Actions Ideas (A) that are relevant are noted. E.g. “Q: 3, 4.” means Multiple Choice Questions 3 and 4 are relevant).

For your review, we therefore ask that you:

- Offer suggestions to clarify or improve the wording (without changing the intended meaning) **by leaving comments on this document**. Please include your name in your comments in case we need to follow up for clarification.
- Validate if we have accurately captured the general areas of agreement within the Assembly.
- Refer back to the dotmocracy votes if flagging any concerns, so that any suggested changes are advancing the overall will of the Assembly.

If you notice ideas that you personally disagree with, or wish to propose ideas that didn't make it into the draft, please note these down for yourself. Time allowing, all Assembly Members will then have the opportunity to propose amendments after lunch on June 15, with votes held on the most popular amendments.

Your hard work is appreciated, and will help increase the impact of the Assembly's work. If you have any questions, please email Robin at [rjprest@sfu.ca](mailto:rjprest@sfu.ca), and we will respond as early as possible on Monday morning.

# Vision and Approach

## Recommendations:

1. **The City of Burnaby should adopt an intergenerational lens [LIAISONS: Can you suggest ways to make this even more specific? Is it that you want the City to mandate that all major City strategies and policies should indicate impacts on future generations and other equity considerations?] when implementing decisions and allocating resources to create greater clarity of the costs and benefits to be considered for a sustainable future.**

This includes capturing current demographic data, ensuring that an equity lens is applied to this data and that equity considerations translate into decisions.

(Q: 9. A: 1)

2. **The Burnaby Community Assembly endorses a modified version of the following draft vision statement presented by the City of Burnaby:**

“Burnaby is a safe, thriving, green city with a vibrant economy and connected neighbourhoods that people want to live in and be in for generations to come.”

Requested modifications include:

- 2.1 Substitute “Live, work and play in” rather than “Live in and be in.”
- 2.2 “Substitute “Sustainable” rather than “Thriving.”
- 2.3 Include the words “affordable” and “inclusive”.

An example of final wording could be:

“Burnaby is a safe, inclusive, affordable, sustainable and green city with a vibrant economy and connected neighbourhoods that people want to live, work and play in for generations to come.”

(Q: 1-8)

3. **The Burnaby Community Assembly strongly recommends that the City add an additional statement within its vision and/or at an appropriate place near the start of the overall Official Community Plan that expresses the City’s commitment to Reconciliation with Indigenous peoples.**

(Q: 6)



## Housing Choices, Access and Affordability

*Focus Question: What types of affordable or subsidized housing should Burnaby prioritize and for whom?*

*Focus Question: What types of housing forms should Burnaby encourage to make sure suitable homes are available for all types of residents?*

### Purpose and Rationale:

The City of Burnaby should create more affordable housing, including a diverse range of non-market housing types that more closely meet the needs of everyone and address systemic poverty.

(Q: 10, 15)

### Recommendations:

- 4. The Burnaby Community Assembly nearly unanimously recommends that the City of Burnaby create more affordable housing and set a target to achieve [number] [LIAISONS: The most popular targets were 8%, 10% and 20%. We will resolve this at the start of Day 7] percent non-market housing in the city by 2050.**

The housing created should include a diverse range of non-market housing types (emergency shelters, transitional housing, housing with supports and non-market rental housing), including co-ops and rent-to-own models.

To finance non-market housing, the City should slow down where necessary to ensure funding partnerships with Provincial and Federal governments so that it can create more housing with available resources. The City should also purchase land prior to up-zoning to capture increased land value, but should avoid actions that would significantly reduce the percentage of development revenues spent on amenities or lead to borrowing money.

(Q: 10, 13, 14. A: 4, 5, 6, 7, 8, 10, 11)

**CITY FEEDBACK: If you could get more non-market housing for more height, would you make this trade off? [LIAISONS: Would you like to suggest any changes in response to the City's question?]**

**DIVIDED OPINION: What target for non-market housing should the City set for 2050? 8%, 10% or 20%?**



- 5. The Burnaby Community Assembly recommends prioritizing the housing needs of low-income families, those at risk of homelessness and groups listed under “key areas of local need” in Burnaby Housing Needs Report (e.g. accessible housing, seniors, Indigenous, etc.).**

As it pursues this recommendation, the City should promote social mix among different income levels to avoid concentrating poverty in the same place, and should update demographic data on housing needs.

(Q: 12, 15. A: 6, 7, 10, 11)

**[Treat housing as a right and provide a guaranteed place to live for homeless people.]**  
**[LIAISONS: This received 11 votes in favour and none against, which is somewhat indeterminate for a significant action idea. Do you think we should fold this in as an example underneath an existing requirement, or should the Assembly vote on this as a separate potential recommendation?]**

(Q: 15. A: 12)

## **Growth, Density and Land-use Part 1: Neighbourhoods, Street Experiences and Accessibility**

*Focus Question: What types of neighborhoods and street experiences should Burnaby prioritize and why?*

### **Purpose and Rationale:**

The City of Burnaby should prioritize convenience and walkability in neighbourhoods by allowing and encouraging services and amenities within walking distance of residential areas. This will foster community and improve quality of life, while also contributing neighbourhood character, connection, safety, and healthier lifestyles.

(Q: 16)

Transportation infrastructure should be designed to accommodate these mixed-use neighbourhoods, and the physical accessibility of sidewalks and public spaces should be improved Burnaby-wide to allow everyone to fully participate in city life and increase safety, and to encourage walking and rolling and sidewalks while reducing car usage.

(Q: 20, A: 20)

## Recommendations:

- 6. The Burnaby Community Assembly nearly unanimously recommends that the City set a target to ensure every street has wide, safe sidewalks in the next 5 years.**

Sidewalk improvements help everyone, including those with mobility issues and disabilities. Sidewalk improvements should occur in older areas, not just new developments.

(Q: 21, 22, 30. A: 22, 23, 24)

- 7. The Burnaby Community Assembly nearly unanimously recommends that the City provide more benches, lighting, waste receptacles, washrooms and trees on City streets.**

(Q: 23. A: 25)

- 8. The Burnaby Community Assembly strongly recommends that the City should use mixed-use zoning in new urban villages to allow and encourage amenities and small business within walking distance of neighbourhoods across Burnaby.**

Burnaby's diverse cultural communities should be able to access their daily needs within walking distance from home. Grocery stores, doctor's offices, daycares, and parks / green spaces are some of the most important services and amenities to be locally available in residential neighbourhoods. Other examples included restaurants, convenience stores, bakeries, cafes and libraries. Seniors' living centres should also be integrated close to clinics, coffee shops and retail.

The City should also consider allowing mixed-use zoning along newly designated commercial streets and corridors, taking into account the availability of local amenities when approving development permits, and more effectively putting aside land for schools.

(Q: 17, 18, 19. A: 14, 15, 16, 17, 18, 19, 20, 21)

- 9. The Burnaby Community Assembly strongly recommends that the City design transportation infrastructure for walking, busing and biking in non-car, 15-minute cities. [LIAISONS: Checking if you have ideas to simplify or clarify what is meant by "non-car, 15-minute cities"]**

(Q: 19. A: 20)

**10. The Burnaby Community Assembly recommends that the City also improve accessibility through the following actions:**

- 10.1 Create a task force to ensure TransLink accessibility including during emergencies.
- 10.2 Create more charging facilities for powered wheelchairs, mobile scooters and e-bikes.

(Q: 23, A: 25)

## **Growth, Density and Land-use Part 2: Zoning and Housing Forms**

*Focus Question: How should the City of Burnaby distribute density to accommodate more than 100,000 new residents by 2050?*

*Focus Question: What types of housing forms should Burnaby encourage to make sure suitable homes are available for all types of residents?*

### **Recommendations:**

**11. The Burnaby Community Assembly nearly unanimously recommends that the City zone to allow more townhouses, rowhouses and low-rise apartments.**

This will promote a variety of housing forms and densities across the city to allow citizens to meet their housing needs at different stages of life, encourage the retention of residents (e.g. young families, moderate income households, etc.) and provide more convenient access to facilities, infrastructure & jobs.

**[LIAISONS: This supporting paragraph was not voted on in the dotmocracy exercise. The language was pulled from one of the Action Ideas. Please flag if you have any concerns about this paragraph.]**

**[LIAISONS: Can you suggest better wording for this? It's unclear if this means creating more housing near workplaces so that people don't have to commute as far, or perhaps helping the City with job creation by ensuring enough housing for workers?]**

(Q: 24. A: 26)



- 12. The Burnaby Community Assembly strongly recommends that the City create transition zones between Town Centres and lower density neighbourhoods, as well as allow medium-scale growth along key transit corridors to help distribute future growth.**

New neighbourhood commercial centres with opportunities for local shops & services are also recommended.

(Q: 24. A: 26)

**DIVIDED OPINION: Should the City distribute future growth in new Urban Village at City Hall and along Willingdon? [LIAISONS: The dotmocracy exercise produced contradictory feedback about the role of urban villages. We will explore this at the start of Day 7 and integrate the final consensus into the final recommendations.]**

- 13. The Burnaby Community Assembly recommends that the City conduct industry research to create a consistent, ongoing system to evaluate land-use.**

**[LIAISONS: We suggest providing additional wording for this recommendation, especially to clarify what problem this is trying to solve and how it is different from the City's Official Community Plan development process]**

This should consider a variety of metrics to ensure livability, equitability, sustainability and viability. This is a multi-step process including commissioning a "viable land-use task force" to define metrics to achieve goals, confirm targets and priorities with the public, regularly create a land-use framework, and audit to determine success.

(Q: 9. A: 2)

**[The Burnaby Community Assembly recommends that the City of Burnaby should set a target to create 80,000 new housing units by 2050 to increase housing supply (the City currently projects 55,000 new housing units)] [LIAISONS: This received 11 votes in favour and 1 against, which is somewhat indeterminant for a significant action idea. Do you think we should fold this in as an example underneath an existing requirement, or should the Assembly vote on this as a separate potential recommendation?]**

(Q: 15. A: 9)

## **Livability, Belonging and Well-Being**

*Focus Question: What are your priorities for community facilities, amenities, and services in the future?*

## Purpose and Rationale:

Community facilities, amenities, services and events can promote community well-being, make living more fun, make everyone feel included, and attract visitors from other cities (which generates income for local businesses). The City of Burnaby should promote access to amenities such as natural green spaces, safe community gathering spaces, City-hosted events and festivals, and community gardens. Availability of childcare spaces is also critically important.

(Q: 25, 29)

## Recommendations:

### **14. The Burnaby Community Assembly nearly unanimously recommends that the City invest more to increase the affordability and availability of childcare and daycare.**

The need for childcare is dire, and creating accessible and affordable childcare is critical. This will allow parents and caregivers to work, earn income, and contribute to the economy.

The City should consider using empty spaces to create daycares in schools, towers and workplaces, developing and standardizing design for daycares to expedite permitting, incentivizing daycares in all feasible developments (e.g. residential, institutional, business, commercial), and requiring daycare for institutions and certain scales of developments.

(Q: 29. A: 21, 33, 34)

**CITY FEEDBACK: Tell us more about requiring childcare for certain scales of development, including institutions. Are there examples where you think childcare is a missed opportunity (large developments)? [LIAISONS:**

**Can anyone suggest a sentence or two that could be added to the above recommendation in response to the City's question?]**

### **15. The Burnaby Community Assembly recommends that the City protect green spaces and create more community gardens in public and private spaces, prioritizing the use of City-owned spaces including schools and parks.**

Excess produce from community gardens should be donated to food hubs. It should be mandated that business development plans include landscaping with native species. Indigenous knowledge, including of medicinal plants, should be prioritized.

(Q: 28. A: 32)

**NOTE: Discussion in Meeting #7 will further refine spending priorities and locations of community amenities, so recommendations on these matters have not been added as of yet.**

**16. [ TBD Recommendation on Amenity budget ]**

**17. [ TBD Recommendation on Amenity locations ]**

**DIVIDED OPINION: What is the role and level of support for pedestrian plazas, and temporary or permanent no-car streets? [LIAISONS: We will explore this more on Day 7 if there is time]**

**City feedback: How can the City overcome community or business resistance to no-car areas or days in town centres?**

## Transportation

*Focus Question: What would help residents to shift their transportation modes from single occupancy vehicles to sustainable options such as transit, rolling, walking, and cycling?*

*Focus Question: How should the City of Burnaby allocate existing road space between driving, parking, public transit and cycling?*

### Purpose and Rationale:

Improving transit service will increase ridership, reduce car use and contribute to Burnaby's climate action goals. Shifting transportation modes from cars to transit, rolling, walking, cycling and e-biking has the additional benefit of reducing traffic congestion and pollution and increasing safety, while also promoting active lifestyles for health and well-being.

(Q: 31, 34)

### Recommendations:

**18. The Burnaby Community Assembly nearly unanimously recommends that City of Burnaby should work with TransLink to improve service and increase ridership by:**

18.1 Improving north / south transit service.



- 18.2 Adding more and safe washrooms along transit lines and in SkyTrain stations.
- 18.3 Increasing frequency during rush hour.
- 18.4 Better connecting town centres (Brentwood to Metrotown, Lougheed to Edmonds).
- 18.5 Better connecting urban villages.

The Assembly strongly recommends against the expansion of “park and ride” in Burnaby.

(Q: 32, 33. A: 36, 37, 38)

**19. The Burnaby Community Assembly nearly unanimously recommends that the City prioritize the development of north / south routes when developing the active transportation network to encourage biking, e-biking, walking and rolling.**

Some Assembly Members suggest the City should dedicate staff to approve infrastructure updates and build the cycling network in the next 5 years, develop E-bike sharing programs, and develop active transportation routes along major corridors.

(Q: 35. A: 40, 41)

**CITY FEEDBACK: Emerging actions related to park & ride and e-scooter affordability sounds like a last mile issue. Are there other options to explore? How can the City address this?**

**[LIAISONS: Some Assembly Members shared verbally at the last meeting that e-bike affordability is NOT primarily a last-mile issue and that they are envisioning use of e-bikes to get around over longer distances. Did anyone want to propose a sentence or two describing why e-bikes are important, how people are using them and what the current barriers are?]**

**20. The Burnaby Community Assembly strongly recommends that the City review existing foot traffic routes to maximize safety (Vision Zero to eliminate road deaths), and identify “high-traffic” mixed-use routes for better road / sidewalk / lane separation.**

(Q: 35, 36. A: 40, 41, 42, 43)





- 21. The Burnaby Community Assembly nearly unanimously recommends that the City should prioritize new rapid transit services with dedicated bus lanes on major roadways such as Canada Way, Hastings or Willingdon, and strongly supports wider sidewalks for walking or rolling.**

The Assembly strongly recommends giving lower priority on major roadways to existing driving lanes shared by cars and other vehicles and existing car parking used by customers of local businesses.

**DIVIDED OPINION: What priority should the City give to dedicated/separated bike lanes on major roadways such as Canada Way, Hastings or Willingdon, given that existing road space is finite and normally can't be expanded? [LIAISONS: We will explore this more on Day 7 if there is time]**

(Q: 37)

# Burnaby Community Assembly:

## Draft Recommendations for Day 7

The Burnaby Community Assembly will consider these draft recommendations on Day 7 for the purpose of proposing final amendments and voting for final ratification. This draft was updated between Day 6 and Day 7 based on feedback invited from 9 Assembly Members who were suggested by their peers as potential Liaisons. The goal of this review was to make sure that the wording was clear and that the ideas matched the intentions set out by Assembly Members through their “dotmocracy” voting on Day 6.

In cases where the SFU team lacks clarity about the Assembly’s intentions, it has framed choices for Members to approve or decline using [bracketed purple text]. Assembly Members will have the opportunity to vote on the recommendations they wish to ratify and also to work in pairs or small groups to propose amendments. Due to time limitations, there will be a cap on the number of amendments discussed and voted upon, with a focus on those amendments with the most popular support.

The following conventions will be used where possible to indicate levels of support:

- **“The Assembly nearly unanimously recommends”** – In the final version, this framing will be used if more than 90% of Assembly Members support a statement.
- **“The Assembly strongly recommends”** – In the final version, this framing will be used if more than 75% of Assembly Members support a statement.
- **“The Assembly recommends”** – In the final version, this framing will be used if more than 66% of Assembly Members support a statement.
- **“Examples include”** – We have typically used this phrasing where a plurality of the Assembly supported an idea with little opposition, but where the statement falls short of the levels of explicit support required to make a recommendation.
- **“The Assembly recommends against”** – Used to capture statements where a strong majority of Assembly Members previously voted against an idea.
- **“[Many / A majority of] Assembly Members have concerns about”** – Used to capture statements where the red dots outnumbered “yes” dots in the previous dotmocracy exercise.

# Vision and Approach

## Recommendations:

- 1. The Assembly recommends that the City of Burnaby should adopt an intergenerational lens for decision-making, requiring staff to report on potential impacts that will be felt by future generations for all major projects, plans, strategies, policies and budget decisions.**

Major decisions and projects in Burnaby should “do no harm” to future generations and should ideally have a positive impact. By capturing demographic data and applying a lens focused on intergenerational and intersectional equity to its decisions, the City can make long-sighted decisions that ensure a sustainable future and can provide increased continuity beyond electoral terms or individual biases.

- 2. The Burnaby Community Assembly endorses a modified version of the following draft vision statement presented by the City of Burnaby:**

*“Burnaby is a safe, thriving, green city with a vibrant economy and connected neighbourhoods that people want to live in and be in for generations to come.”*

Requested modifications include:

- 2.1 Substitute “live, work and play in” rather than “live in and be in.”
- 2.2 Substitute “sustainable” rather than “thriving.”
- 2.3 Include the words “affordable” and “inclusive”.

An example of final wording could be:

“Burnaby is a safe, inclusive, affordable and sustainable city with a vibrant economy and connected neighbourhoods where people want to live, work and play for generations to come.”

- 3. The Burnaby Community Assembly recommends that the City add an additional passage within its vision statement and/or at an appropriate place near the start of the Official Community Plan that expresses the City’s commitment to Reconciliation with Indigenous peoples.**

# Housing Choices, Access and Affordability

*Assembly Members explored the following focus questions:*

- *What types of affordable or subsidized housing should Burnaby prioritize and for whom?*
- *What types of housing forms should Burnaby encourage to make sure suitable homes are available for all types of residents?*

## Purpose and Rationale:

The City of Burnaby must aim to solve the ongoing housing [ **disaster / emergency / crisis / affordability challenges** ] to meet the needs of everyone and address systemic poverty. This includes creating more affordable housing through a diverse range of non-market housing types.

## Recommendations:

- 4. The Burnaby Community Assembly recommends that the City of Burnaby create more affordable housing and set a target to achieve [ 8 / 12 / 16 / 20 ] percent non-market housing in the city by 2050.**

The housing created should include a diverse range of non-market housing types throughout the city including rental, co-op, housing with supports, rent-to-own models, emergency shelters and transitional housing.

To finance non-market housing, the City should leverage funding partnerships with Provincial and Federal governments [ **and nonprofits** ] where possible to increase the amount of housing it can create with available resources. The City should also [ **work with the Burnaby Housing Authority to** ] purchase land prior to up-zoning to capture increased land value [ **and should allow developers to add additional height that is consistent with the planning intentions of an area (for example, Town Centres) in order to fund more non-market housing** ]. The City should avoid actions that would significantly reduce the percentage of development revenues spent on amenities and should also avoid actions that lead to the City borrowing money to pay for housing [ **outside of any self-supported debt taken on by the City's Land Authority** ].



- 5. The Burnaby Community Assembly recommends [ **treating housing as a human right and** ] prioritizing the housing needs of low-income families, those at risk of homelessness and groups listed under “key areas of local need” in Burnaby Housing Needs Report (e.g. accessible housing, seniors, Indigenous, etc.).**

As it pursues this recommendation, the City should promote social mix among different income levels to avoid concentrating poverty in the same place, and should update its demographic data on current housing needs.

# Growth, Density and Land-use Part 1: Neighbourhoods, Street Experiences and Accessibility

*Assembly Members explored the following focus question:*

- *What types of neighborhoods and street experiences should Burnaby prioritize and why?*

## Purpose and Rationale

The City of Burnaby should prioritize convenience and walkability in neighbourhoods by allowing and encouraging services and amenities within walking distance of residential areas. This will foster community and improve quality of life, while also contributing to neighbourhood character, connection, safety, and healthier lifestyles.

Transportation infrastructure should be designed to accommodate these mixed-use neighbourhoods, and the physical accessibility of sidewalks and public spaces should be improved Burnaby-wide to allow everyone to fully participate in city life. These actions will increase safety, while also encouraging walking and rolling and sidewalks while reducing car usage.

## Recommendations

- 6. The Burnaby Community Assembly recommends that the City set a target to ensure every street has wide, safe sidewalks in the next 5 years.**

Sidewalk improvements help everyone, including those with mobility issues and disabilities. Sidewalk improvements should occur in older areas, not just new developments.

- 7. The Burnaby Community Assembly recommends that the City provide more benches, lighting, waste receptacles, washrooms and trees in public spaces.**

- 8. The Burnaby Community Assembly recommends that the City should use mixed-use zoning in new urban villages to allow and encourage amenities and small business within walking distance of [all] neighbourhoods across Burnaby.**

Burnaby's diverse cultural communities should be able to access their daily needs within a 15-minute walking distance from home. Grocery stores, doctor's offices,

daycares, and parks / green spaces are some of the most important services and amenities to be locally available in residential neighbourhoods. Other examples include restaurants, convenience stores, bakeries, cafes and libraries. Seniors' living centres should be integrated close to clinics, coffee shops and retail.

The City should consider allowing mixed-use zoning along newly designated commercial streets and nodes, taking into account the availability of local amenities when approving development permits, and should work closely with the Burnaby School Board to effectively put aside land for future growth including opportunities for childcare space within these schools.

**9. The Burnaby Community Assembly recommends that the City design transportation infrastructure for walking, busing and biking that enables access to basic needs and services in trip times of 15 minutes or less without requiring a car.**

**10. The Burnaby Community Assembly recommends that the City also improve accessibility through the following actions:**

- 10.1 [Create a task force to ensure TransLink accessibility including during emergencies (for example, the ability to access public transportation, the ability for wheelchair users to exit the platform during elevator break downs, or the accessibility implications of power failures or other unexpected events) .]
- 10.2 [Create more charging facilities for powered wheelchairs, mobile scooters and e-bikes.]
- 10.3 [Require all new buildings to be physically accessible for everyone, including people with wheelchairs and other mobility needs, which can help foster social connections and prevent isolation due to the accessibility barriers of a place.]
- 10.4 [Require all new housing to be physically accessible for everyone, including people with wheelchairs and other mobility needs, recognizing that people's needs change over time and that they shouldn't be forced to leave their home because of a change of mobility, or prevented from having social connections due to the accessibility barriers of a home.]

# Growth, Density and Land-use Part 2: Zoning and Housing Forms

*Assembly Members explored the following focus questions:*

- *How should the City of Burnaby distribute density to accommodate more than 100,000 new residents by 2050?*
- *What types of housing forms should Burnaby encourage to make sure suitable homes are available for all types of residents?*

## Recommendations

### **11. The Burnaby Community Assembly recommends that the City update zoning to allow more townhouses, rowhouses and low-rise apartments.**

This will allow a variety of housing forms and densities across the city so that citizens can meet their housing needs at different stages of life, encourage the retention of residents (e.g. young families, moderate income households, etc.), create greater affordability, and provide more convenient access to facilities and infrastructure.

### **12. The Burnaby Community Assembly recommends that the City create transition zones between Town Centres and lower-density neighbourhoods, as well as allow medium-scale growth along key transit corridors to help distribute future growth.**

The Assembly also recommends new neighbourhood commercial centres with opportunities for local shops & services.

**[Note from Chair: We noted divided opinion at the last Assembly meeting on the question: "Should the City distribute future growth in new Urban Villages at City Hall and along Willingdon?" We will therefore create space to discuss this on Day 7.]**

### **13. The Burnaby Community Assembly recommends that the City of Burnaby develop and implement a consistent set of measurable decision criteria that are used and made publicly available for land use decisions. These criteria should measure the "benefit per acre of land used" and should include livability, equitability, sustainability and economic viability, as well as other criteria developed through consultation with experts.**



This approach will support consistency, transparency and accountability in decision-making, and will help to reduce biases or inequality in who is heard when making a decision. Making land-use decisions based on incomplete criteria could lead to decisions that don't serve the long-term interests of the community, such as large big boxed developments, development that displaces low income or racialized residents, unfair distribution of taxation, negative environmental impacts or dependency on development revenues for the City to be financially sustainable.

**14. The Burnaby Community Assembly recommends that the City of Burnaby should set a target to create 80,000 new housing units by 2050.**

This action will help to increase housing supply, recognizing that the city is currently experiencing a shortfall in housing even for its existing population (the City currently projects 55,000 new housing units by 2050).

# Transportation

*Assembly Members explored the following focus questions:*

- *What would help residents to shift their transportation modes from single occupancy vehicles to sustainable options such as transit, rolling, walking, and cycling?*
- *How should the City of Burnaby allocate existing road space between driving, parking, public transit and cycling?*

## Purpose and Rationale

Improving transit service will increase ridership, reduce car use and contribute to Burnaby's climate action goals. Shifting transportation modes from cars to transit, rolling, walking, cycling and e-biking has the additional benefits of reducing traffic congestion and pollution; creating improved affordability for personal and City budgets; increasing safety; and promoting active lifestyles for health and well-being.

## Recommendations

### **15. The Burnaby Community Assembly recommends that City of Burnaby should work with TransLink to improve service and increase ridership by:**

- 15.1 Improving north / south transit service.
- 15.2 Adding more washrooms along transit lines and in SkyTrain stations, as well as measures to make these spaces safe for commuters.
- 15.3 Increasing frequency and coverage, especially during rush hour.
- 15.4 Better connecting town centres (for example, Brentwood to Metrotown and Lougheed to Edmonds).
- 15.5 Better connecting urban villages.

The Assembly strongly recommends against the expansion of "park and ride" in Burnaby.

### **16. The Burnaby Community Assembly recommends that the City prioritize the development of north / south routes when developing the active transportation network to encourage biking, e-biking, walking and rolling.**

Some Assembly Members suggest the City should dedicate staff to approve infrastructure updates and build the cycling network in the next 5 years, develop E-



bike sharing programs, and develop active transportation routes complementary to major corridors.

E-bikes and E-bike sharing programs provide solutions to Burnaby's challenging geography and hilly terrain, allowing many more people to navigate Burnaby without needing a vehicle. An E-bike sharing program can fill in gaps in the transit system, acting as that "last-mile" solution, as well as enable new trips altogether throughout the city without a car that might otherwise be unreasonable.

E-bike sharing is highly complementary with Burnaby's build out of their cycling network, but also pushes the City to ensure they build separate walking and cycling paths, not multi-use paths which can feel dangerous with more E-bikes. The City should also think through additional safety measures such as speed limits.

Combining a completed sidewalk network, an aggressive build out of a safe cycling network and an E-bike sharing program could dramatically alter Burnaby's transportation patterns and have a significant impact on the 40% of Burnaby's GHG emissions that come from transportation.

**17. The Burnaby Community Assembly recommends that the City review existing foot traffic routes to maximize safety (Vision Zero to eliminate road deaths), and identify "high-traffic" mixed-use routes for better road / sidewalk / lane separation.**

**18. The Burnaby Community Assembly recommends that the City should prioritize new rapid transit services with dedicated bus lanes on major roadways such as Canada Way, Hastings and Willingdon, and supports wider sidewalks for walking or rolling.**

The Assembly recommends giving lower priority on major roadways to existing driving lanes shared by cars and other vehicles and to existing car parking used by customers of local businesses.

# Livability, Belonging and Well-Being

*Assembly Members explored the following focus question:*

- *What are your priorities for community facilities, amenities, and services in the future?*

## Purpose and Rationale

Community facilities, amenities, services and events can promote collective well-being, vibrancy, inclusion and tourism. The City of Burnaby should promote access to amenities such as natural green spaces, safe community gathering spaces, City-hosted events and festivals, and community gardens. Availability of childcare spaces is also critically important.

## Recommendations

- 19. The Burnaby Community Assembly recommends that the City invest more to increase the affordability and availability of childcare and daycare[, treating this as one of the City's immediate spending priorities for new amenities].**

The need for childcare is dire, and creating accessible and affordable childcare is critical. This will allow parents and caregivers to more easily and effectively work, earn income and contribute to the economy.

Examples of actions could include making childcare and before and after school care available around all viable schools (for example, Alpha, Mountain, Moscrop, Caribou, Byrne Creek and Marlborough elementary). The City could also explore requiring or incentivizing childcare around major office areas, within all businesses over a certain size (e.g. BC Hydro, EA, Burnaby General Hospital, City Hall, ICBC, the three malls, BCIT and SFU, etc.) or as part of high density residential developments (e.g. Gilmore Place, SOLO District), where the absence of on-site childcare facilities is a missed opportunity to mitigate residents' commute and daily stress. In addition, the City should explore developing and standardizing the design for daycares to expedite permitting.

- 20. The Burnaby Community Assembly recommends that the City protect green spaces and create more community gardens in public and private spaces, prioritizing the use of City-owned spaces, including schools and parks.**

The City could consider: providing excess produce to food hubs; mandating that building development plans include landscaping with native species; providing information about potential plants to grow; and prioritizing Indigenous knowledge

and traditional plants. In implementing this recommendation, the City should consider pest control, maintenance needs and safety protocols.

**[Note from Chair: Discussions in Meeting #7 will help the Assembly to further articulate its priorities for community amenities building on the "Burnobopoly" game, so recommendations on these matters have not been added as of yet. ]**

**21. [TBD Recommendation on Amenities]**

**22. [TBD Recommendation on Amenities]**

## Burnaby Community Assembly Minority Reports

All of the Burnaby Community Assembly's Final Recommendations were ratified by a minimum two thirds of Assembly Members.

In the final Assembly Meeting, Assembly Members also had the opportunity to submit Minority Report if they felt that there was an important point that they wanted to make as an individual, that was not captured by the broader Assembly's Final Recommendations.

These Minority Reports are included in the Appendices of the Assembly's Final Report. While Burnaby City Council has committed to responding to the Assembly's Recommendations, they have not committed to responding to these Minority Reports.

Below are the reports written by Assembly Members.<sup>1</sup>

### Minority Report #1

There seemed to be strong agreement in the assembly that there should be far less emphasis on tall tower forms in town centres for new housing. While there will still be growth in town centres, it should largely be much more spread throughout the city, particularly in 4-6 storey mixed-use neighbourhood centres that focus on serving local retail and other needs that people can easily walk to within 10 min, regardless of the neighbourhood they live in.

Urban villages were broadly talked about, and understood to include denser mid-rise forms, like Bainbridge, up to 12-15 storeys, but also include many more areas of Burnaby with those 4-6 storey "neighbourhood centre" type of forms.

### Minority Report #2

Recommendation [17]: The changes suggested [through the Assembly's process for amending their recommendations] takes out "north-south" and replaces with "Metrotown-Brentwood". I feel this excludes Edmonds, which requires our attention and support for better multi-modal transport (walk, roll, bus, skytrain). Transport is an important mechanism in social mobility. Edmonds [has] proportionally lower income and services already, and needs these services more than Metrotown-Brentwood.

---

<sup>1</sup> Please note that as the ordering of the Assembly's changed between the time Minority Reports were written and the final publication of the recommendations, the specific recommendation numbers in some of the Minority Reports have been edited to ensure they match with the final numbering of recommendations.

### **Minority Report #3**

The City of Burnaby has already committed to making sure 80% of streets have sidewalks in the next 5 years. The [internal Assembly] amendment to Recommendation #[8] making the timeline 10 years [instead of 5] should not move forward.

### **Minority Report #4**

A target that we didn't have the chance to explore further is the development of a multi-cultural centre in North or Central Burnaby. We have the Nikkai (Japanese) cultural centre in South Burnaby that is utilized for cultural + public / social events. However, we need a very large community / cultural centre in North / Central / East / West Burnaby. And we can foster reconciliation for Indigenous peoples by allowing them to use the land + space rent-free or for them to co-create the cultural space with other cultures. This would also encourage migration of this community from Vancouver -> Burnaby (slightly more affordable).

### **Minority Report #5**

#[17] in draft recommendation. #[17] highlights that E-bikes could be the solution to the gap in transit system, (last-mile solution) even under Burnaby's challenging geography condition. While I think that e-bikes require advanced skills to ride safely, cannot carry too much stuff, low-level of accessibility for people with mobility needs. Thus, we shall lower the priority of e-bike program in #[17], not treat it as the solution to reduce solution [pollution?] but allocate more resources to the development of bus, walking, biking etc.

### **Minority Report #6**

Recommendations should be considered as "visionary" mostly. The process did not permit a deep discussion and understanding of consequences and feasibility. The City should still consult experts to review specific actions are consistent with the overall goal rather than blindly following a target set here. For example, a % target of non-market housing does not mean it increases affordability overall as it could be achieved through demolishing market housing as an extreme. Economic factors should be considered and how people behaved rather than how they should behave. Perverse incentives need to be considered or actions may have the opposite effect.

### **Minority Report #7**

Regarding recommendation to increase / incentivise industrial and commercial land use:

- Burnaby currently has many industrial parks and office spaces
- Manufacturing is not a good use of land – there are many other business opportunities that can be incorporated into mixed use zoning to allow for the addition of housing.

### **Minority Report # 8**

Would be nice to have a destination to go to in Burnaby like science world, aquarium, zoo, new movie theatre, mall, space centre, arts centre, small new PNE, casino, Disneyland / playland like area, museum, tram like San Francisco has, a pier like areas, or to be able to tour bridge + movie studios.

- Build a new hotel for tourists and residents
- Manufacture food in Burnaby instead of Ontario for jobs
- More stores in Brentwood mall
- It is nice what is happening now this summer in Burnaby – activities + festivals



# DETAILED ASSEMBLY RECOMMENDATIONS



## VISION AND APPROACH

### Recommendations:

1. **The Burnaby Community Assembly nearly unanimously endorses a modified version of the following draft vision statement presented by the City of Burnaby:**

*“Burnaby is a safe, thriving, green city with a vibrant economy and connected neighbourhoods that people want to live in and be in for generations to come.”*

Requested modifications include:

- 1.1. Substitute “live, work and play in” rather than “live in and be in.”
- 1.2. Substitute “sustainable” rather than “thriving.”
- 1.3. Include the words “affordable” and “inclusive”.

An example of final wording could be:

“Burnaby is a safe, inclusive, affordable and sustainable city with a vibrant economy and connected neighbourhoods where people want to live, work and play for generations to come.”

2. **The Assembly strongly recommends that the City of Burnaby should adopt an intergenerational lens for decision-making, requiring staff to report on potential impacts that will be felt by future generations for all major projects, plans, strategies, policies and budget decisions.**

Major decisions and projects in Burnaby should “do no harm” to future generations and should ideally have a positive impact. By capturing demographic data and applying a lens focussed on intergenerational and intersectional equity to its decisions, the City can make long-sighted decisions that ensure a sustainable future and can provide increased continuity beyond electoral terms or individual biases.

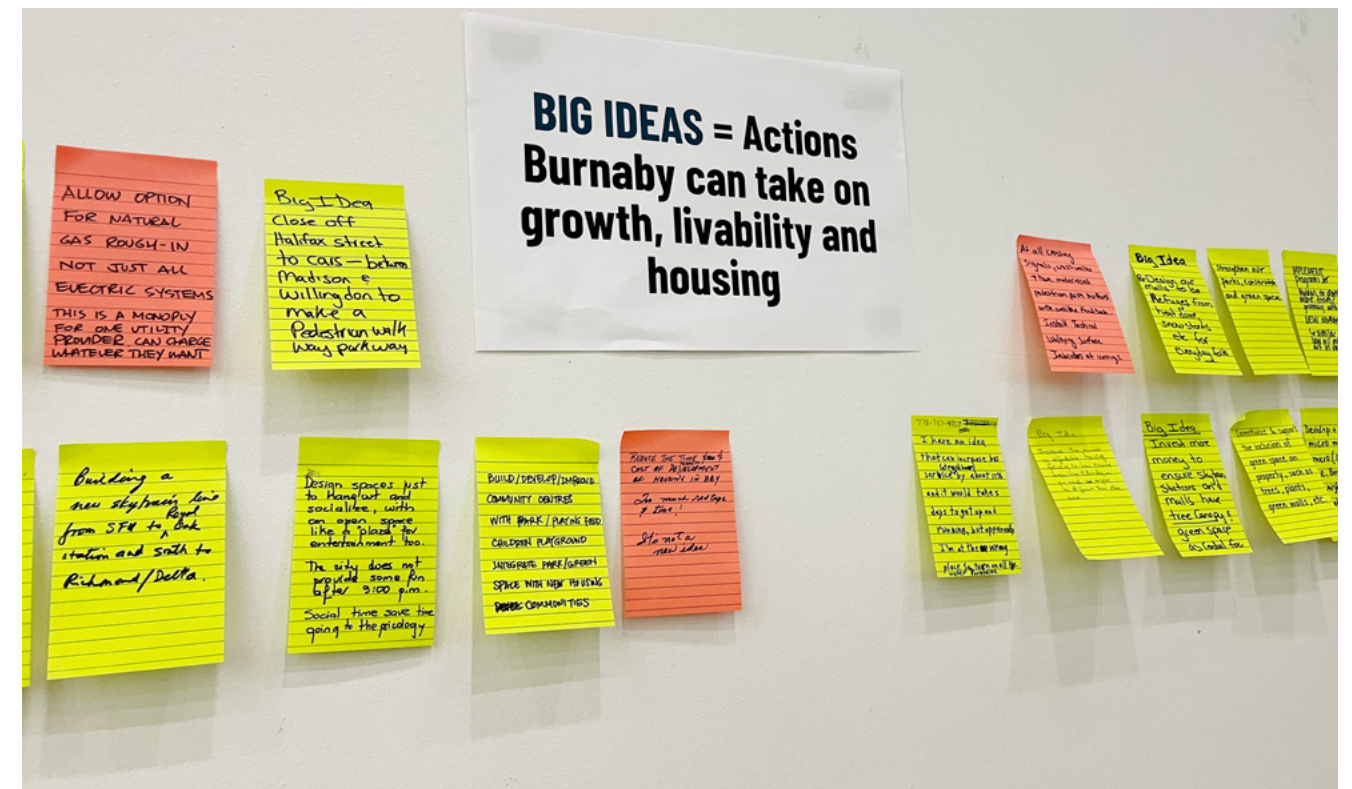


3. **The Burnaby Community Assembly strongly recommends that the City of Burnaby develop and implement a consistent set of measurable decision criteria that are used and made publicly available for land use decisions. These criteria should measure the “benefit per acre of land used” and should include livability, equitability, sustainability and economic viability, as well as other criteria developed through consultation with experts.**

This approach will support consistency, transparency and accountability in decision-making, and will help to reduce biases or inequality in who is heard when making a decision. Making land-use decisions based on incomplete criteria could lead to decisions

that don’t serve the long-term interests of the community, such as large big boxed developments, development that displaces low income or racialized residents, unfair distribution of taxation, negative environmental impacts or dependency on development revenues for the City to be financially sustainable.

4. **The Burnaby Community Assembly strongly recommends that the City add an additional passage within its vision statement and/or at an appropriate place near the start of the Official Community Plan that expresses the City’s commitment to Reconciliation with Indigenous peoples.**





## HOUSING CHOICES, ACCESS AND AFFORDABILITY

### Purpose and Rationale:

The City of Burnaby must aim to solve the ongoing housing crisis to meet the needs of everyone and address systemic poverty. This includes creating more affordable housing through a diverse range of non-market housing types.

### Recommendations:

- 5. **The Burnaby Community Assembly nearly unanimously recommends that the City of Burnaby create more affordable housing and set a target to achieve 20 percent non-market housing in the city by 2050.**

The housing created should include a diverse range of non-market housing types throughout the city including rental, co-op, housing with supports, rent-to-own models, emergency shelters and transitional housing.

To finance non-market housing, the City should leverage funding partnerships with Provincial and Federal governments and nonprofits where possible to increase the amount of housing it can create with available resources. The City should also work with the Burnaby Housing Authority to purchase land prior to up-zoning to capture increased land value and should allow developers

to add additional height that is consistent with the planning intentions of an area in order to fund more non-market housing. The City should avoid actions that would significantly reduce the percentage of development revenues spent on amenities and should also avoid actions that lead to the City borrowing money to pay for housing outside of any self-supported debt taken on by the City's Land Authority.

- 6. **The Burnaby Community Assembly recommends treating housing as a human right and prioritizing the housing needs of low-income families, those at risk of homelessness and groups listed under "key areas of local need" in Burnaby Housing Needs Report (e.g. accessible housing, seniors, Indigenous, etc.).**

As it pursues this recommendation, the City should promote social mix among different income levels to avoid concentrating poverty in the same place, and should update its demographic data on current housing needs.



## GROWTH, DENSITY AND LAND-USE PART 1: NEIGHBOURHOODS, STREET EXPERIENCES AND ACCESSIBILITY

### Purpose and Rationale

The City of Burnaby should prioritize convenience and walkability in neighbourhoods by allowing and encouraging services and amenities within walking distance of residential areas. This will foster community and improve quality of life, while also contributing to neighbourhood character, connection, safety, and healthier lifestyles.

Transportation infrastructure should be designed to accommodate these mixed-use neighbourhoods, and the physical accessibility of sidewalks and public spaces should be improved Burnaby-wide to allow everyone to fully participate in city life. These actions will increase safety, while also encouraging walking and rolling and sidewalks while reducing car usage.

### Recommendations

- 7. **The Burnaby Community Assembly nearly unanimously recommends that the City provide more benches, lighting, waste receptacles, washrooms and trees in public spaces.**
- 8. **The Burnaby Community Assembly strongly recommends that the City set a target to ensure every street has safe sidewalks in the next 10 years.**

It should prioritize high traffic areas (schools, parks, seniors' centres), ensuring adequate separate bike/scooter lanes with minimal impact to traffic flow and street parking, so every street will have a sidewalk. Sidewalk improvements help everyone, including those with mobility issues and disabilities. Sidewalk improvements should occur in older areas, not just new developments.

- 9. **The Burnaby Community Assembly strongly recommends that the City should use mixed-use zoning in new urban villages to allow and encourage amenities and small business within walking distance of all neighbourhoods across Burnaby.**

Burnaby's diverse cultural communities should be able to access their daily needs within a 15-minute walking distance from home. Grocery stores, doctor's offices, daycares, and parks / green spaces are some of the most important services and amenities to be locally available in residential neighbourhoods. Other examples include restaurants, convenience stores, bakeries, cafes and libraries. Seniors' living centres should be integrated close to clinics, coffee shops and retail.

The City should consider allowing mixed-use zoning along newly designated commercial streets and nodes, taking into account the availability of local amenities when approving development permits, and should work closely with the Burnaby School Board to effectively put aside land for future growth including opportunities for childcare space within these schools.

- 10. **The Burnaby Community Assembly strongly recommends that the City design transportation infrastructure for walking,**



**busing and biking that enables access to basic needs and services in trip times of 15 minutes or less without requiring a car.**

**11. The Burnaby Community Assembly strongly recommends that the City also improve accessibility through the following actions:**

- 11.1.** Create a task force to ensure TransLink accessibility including during emergencies (for example, the ability to access public transportation, the ability for wheelchair users to exit the platform during elevator break downs, or the accessibility implications of power failures or other unexpected events).
- 11.2.** Create more charging opportunities for powered means of travel (wheelchairs, mobile scooters and e-bikes) in common rest areas and on transit, including power outlets, dedicated spaces, clear signage and security (where appropriate).
- 11.3.** Require all new buildings to be physically accessible for everyone, including people with wheelchairs and other mobility needs, which can help foster social connections and prevent isolation due to the accessibility barriers of a place.

**11.4.** Require all new housing to include units that are accessible and can be customized, recognizing that people's needs change over time. People should not be forced to leave their home because of a change in accessibility needs or prevented from having social connections due to the accessibility barriers of a home.



## **GROWTH, DENSITY AND LAND-USE PART 2: ZONING AND HOUSING FORMS**

### **Recommendations**

**12. The Burnaby Community Assembly strongly recommends that the City update zoning to allow more townhouses, rowhouses and low-rise apartments.**

This will allow a variety of housing forms and densities across the city so that citizens can meet their housing needs at different stages of life, encourage the retention of residents (e.g. young families, moderate income households, etc.), create greater affordability, and provide more convenient access to facilities and infrastructure.

**13. The Burnaby Community Assembly strongly recommends that the City create transition zones between town centres and lower-density neighbourhoods, as well as allow medium-scale growth along key transit corridors to help distribute future growth.**

The Assembly also recommends new neighbourhood commercial centres with opportunities for local shops & services.

**14. The Burnaby Community Assembly strongly recommends the development of the urban villages proposed [by the City of Burnaby] on Canada Way and Willingdon, as well as nodes of amenities and services within a 15-minute walk of all areas in Burnaby.**

The City should ensure nodes of density don't intrude on natural areas. It should place new urban villages a few blocks offset from major roads to create pedestrian friendly environments, with graduated increases in height as you move further from major roads, and take steps to ensure safety (e.g. lighting and pedestrians). The City should also take steps to avoid more congestion on Willingdon as it adds more density.

**15. The Burnaby Community Assembly strongly recommends that the City of Burnaby should set a target to create 80,000 new housing units by 2050.**

This action will help to increase housing supply, recognizing that the city is currently experiencing a shortfall in housing even for its existing population (the City currently projects 55,000 new housing units by 2050). 30% of new market housing should be rental housing and the City should meet the Assembly targets for non-market housing in Recommendation #5.

The City should use evidence-based data to ensure it creates the required housing supply at different affordability-levels, erring on creating extra supply to account for under-counted groups.





## TRANSPORTATION

### Purpose and Rationale

Improving transit service will increase ridership, reduce car use and contribute to Burnaby’s climate action goals. Shifting transportation modes from cars to transit, rolling, walking, cycling and e-biking has the additional benefits of reducing traffic congestion and pollution; creating improved affordability for personal and City budgets; increasing safety; and promoting active lifestyles for health and well-being.

### Recommendations

**16. The Burnaby Community Assembly nearly unanimously recommends that City of Burnaby should work with TransLink to improve service and increase ridership by:**

- 16.1.** Improving north / south transit service.
- 16.2.** Adding more washrooms along transit lines and in SkyTrain stations, as well as measures to make these spaces safe for commuters.
- 16.3.** Increasing frequency and coverage, especially during rush hour.
- 16.4.** Better connecting town centres (for example, Brentwood to Metrotown and Lougheed to Edmonds).
- 16.5.** Better connecting urban villages.

The Assembly strongly recommends against the expansion of “park and ride” in Burnaby.

**17. The Burnaby Community Assembly strongly recommends the City connect the Brentwood and Metrotown areas by expanding a corridor and mandating the development of a multi-modal path. This path will encourage e-mobility options such as e-bike and e-scooter, biking, walking, and rolling and should be safely separated in order of speed.**

Some Assembly Members suggest the City should dedicate staff to approve infrastructure updates and build the cycling network in the next 5 years, develop E-bike sharing programs, and develop active transportation routes complementary to major corridors.

E-bikes and e-bike sharing programs provide solutions to Burnaby’s challenging geography and hilly terrain, allowing many more people to navigate Burnaby without needing a vehicle. An e-bike sharing program can fill in gaps in the transit system, acting as that “last-mile” solution, as well as enable new trips altogether throughout the city without a car that might otherwise be unreasonable.

E-bike sharing is highly complementary with Burnaby’s build out of their cycling network, but also pushes the City to ensure they build separate walking and cycling paths, not multi-use paths which can feel dangerous with more e-bikes. The City should also think through additional safety measures such as speed limits.

Combining a completed sidewalk network, an aggressive build out of a safe cycling network and an e-bike sharing program could dramatically alter Burnaby’s transportation patterns and have a significant impact on the 40% of Burnaby’s GHG emissions that come from transportation.

**18. The Burnaby Community Assembly strongly recommends that the City review existing foot traffic routes to maximize safety (Vision Zero to eliminate road deaths), and identify “high-traffic” mixed-use routes for better road / sidewalk / lane separation.**

**19. The Burnaby Community Assembly strongly recommends that the City should prioritize new rapid transit services with dedicated bus lanes on major roadways**

**such as Canada Way, Hastings and Willingdon, and supports wider sidewalks for walking or rolling.**

The Assembly recommends giving lower priority on major roadways to existing driving lanes (while not increasing traffic congestion) and to existing car parking used by customers of local businesses.





## LIVABILITY, BELONGING AND WELL-BEING

### Purpose and Rationale

Community facilities, amenities, services and events can promote collective well-being, vibrancy, inclusion and tourism. The City of Burnaby should promote access to amenities such as natural green spaces, safe community gathering spaces, City-hosted events and festivals, and community gardens. Availability of childcare spaces is also critically important.

### Recommendations

**20. The Burnaby Community Assembly nearly unanimously recommends that the City protect green spaces and create more community gardens in public and private spaces, prioritizing the use of City-owned spaces, including schools and parks.**

The City could consider: providing excess produce to food hubs; mandating a 25 year tree planting program, in addition to ensuring that building development plans include landscaping with native species; providing information about existing and potential flora and fauna to include; and prioritizing Indigenous knowledge and traditional flora and fauna. In implementing this recommendation, the City should consider pest control, maintenance needs and safety protocols.

**21. The Burnaby Community Assembly nearly unanimously recommends allocating**

**the highest proportion of spending from development revenues to affordable housing, childcare, and community centres compared to other uses, placing the most time-sensitive priority on building childcare facilities and affordable housing.**

The Assembly also supports moderate levels of spending on major parks and trails and/or indoor sports facilities. The Assembly also broadly supports responsible spending on community resource centres, as well as public libraries, neighbourhood parks and green spaces, outdoor public spaces and arts and culture facilities. Community centres often serve as hubs and the Assembly suggests co-locating them with childcare facilities, arts and culture facilities, public libraries, community resource centres and sports facilities. For outdoor public spaces, the Assembly prioritizes green spaces and trees, community event spaces, trails and bike paths, public plazas and lighting enhancements.

Important civic facilities to have within walking distance of all neighbourhoods include community centres, childcare centres, neighbourhood playgrounds, public libraries, and community resource centres.

**22. The Burnaby Community Assembly strongly recommends that the City invest more to increase the affordability and availability of childcare and daycare, treating this as one of the City's immediate spending priorities for new amenities.**

The need for childcare is dire, and creating accessible and affordable childcare is critical. This will allow parents and caregivers to more

easily and effectively work, earn income and contribute to the economy.

Examples of actions could include making childcare and before and after school care available around all viable schools (for example, Alpha, Mountain, Moscrop, Caribou, Byrne Creek and Marlborough Elementary). The City could also explore requiring or incentivizing childcare around major office areas, within all businesses over a certain size (e.g. BC Hydro, EA, Burnaby General Hospital, City Hall, ICBC, the three malls, BCIT and SFU, etc.) or as part of high density residential developments (e.g. Gilmore Place, SOLO District), where the absence of on-site childcare facilities is a missed opportunity to mitigate residents' commute and daily stress. In addition, the City should explore developing and standardizing the design for daycares to expedite permitting.

**23. The Burnaby Community Assembly recommends more night life! Incentivize nightlife business around town centres to be able to socialize without the need to go to neighbouring municipalities.**

**24. The Burnaby Community Assembly recommends that Burnaby increase industrial and manufacturing uses that are environment friendly.**

Industrial and Commercial uses are the backbone of the community to create jobs, employment and make the City sustainable.

**Note on terminology:**

- “The Assembly nearly unanimously recommends” indicates that more than 95% of Assembly Members supported a statement.
- “The Assembly strongly recommends” indicates that more than 80% of Assembly Members supported a statement.
- “The Assembly recommends” indicates that more than 66% of Assembly Members supported a statement.





**SFU**

**MORRIS J. WOSK  
CENTRE FOR DIALOGUE**

For more questions on this report:

[burnabyassembly.ca](http://burnabyassembly.ca)